

Tennessee Student Assistance Corporation

**For the Year Ended
June 30, 2001**

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**STATE OF TENNESSEE
COMPTROLLER OF THE TREASURY**

State Capitol
Nashville, Tennessee 37243-0260
(615) 741-2501

John G. Morgan
Comptroller

April 4, 2002

The Honorable Don Sundquist, Governor
and

Members of the General Assembly
State Capitol
Nashville, Tennessee 37243

and

Mr. Ron Gambill, Executive Director
Tennessee Student Assistance Corporation
1950 Parkway Towers
404 James Robertson Parkway
Nashville, Tennessee 37243

Ladies and Gentlemen:

Transmitted herewith is the financial and compliance audit of the Tennessee Student Assistance Corporation for the year ended June 30, 2001. You will note from the independent auditor's report that an unqualified opinion was given on the fairness of the presentation of the financial statements.

Consideration of internal control over financial reporting and tests of compliance disclosed certain deficiencies, which are detailed in the Results of the Audit section of this report. The corporation's management has responded to the audit finding; the response is included following the finding. The Division of State Audit will follow up the audit to examine the application of the procedures instituted because of the audit finding.

Sincerely,

John G. Morgan
Comptroller of the Treasury

JGM/mb
02/013

State of Tennessee

Audit Highlights

Comptroller of the Treasury

Division of State Audit

Financial and Compliance Audit
Tennessee Student Assistance Corporation
For the Year Ended June 30, 2001

AUDIT OBJECTIVES

The objectives of the audit were to consider the corporation's internal control over financial reporting; to determine compliance with certain provisions of laws, regulations, contracts, and grants; to determine the fairness of the presentation of the financial statements; and to recommend appropriate actions to correct any deficiencies.

COMPLIANCE FINDING

The Student Loan Information Reflected in the Corporation's System Was Not Always Correct
A random sample of student loans with a status of "in-school" or "repayment" was selected from the corporation's listing of outstanding loans. For each sample loan, the school or lender (current holder of the loan) was contacted to confirm the authenticity and status of the loan. Based on the testwork performed, for 8 of 55 loans (14.5%), the student status shown in the corporation's system did not agree with the status reported by the lender (page 8).

OPINION ON THE FINANCIAL STATEMENTS

The opinion on the financial statements is unqualified.

"Audit Highlights" is a summary of the audit report. To obtain the complete audit report which contains all findings, recommendations, and management comments, please contact

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Audit Report
Tennessee Student Assistance Corporation
For the Year Ended June 30, 2001

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Tennessee Student Assistance Corporation For the Year Ended June 30, 2001

INTRODUCTION

POST-AUDIT AUTHORITY

This is a report on the financial and compliance audit of the Tennessee Student Assistance Corporation. The audit was conducted pursuant to Section 4-3-304, *Tennessee Code Annotated*, which authorizes the Department of Audit to “perform currently a post-audit of all accounts and other financial records of the state government, and of any department, institution, office, or agency thereof in accordance with generally accepted auditing standards and in accordance with such procedures as may be established by the comptroller.”

Section 8-4-109, *Tennessee Code Annotated*, authorizes the Comptroller of the Treasury to audit any books and records of any governmental entity that handles public funds when the Comptroller considers an audit to be necessary or appropriate.

BACKGROUND

The Tennessee Student Assistance Corporation was chartered by the General Assembly in 1974 to aid residents of the state who desire to further their education beyond high school. The corporation is responsible for administering several student financial assistance programs supported by federal and state funds. These programs include the Federal Stafford Loan Program, Federal Parents Loans for Undergraduate Students (FPLUS) Program, Robert C. Byrd Honors Scholarship Program, Tennessee Student Assistance Award Program, Christa McAuliffe Scholarship Program, Ned McWherter Scholars Program, Minority Teaching Fellows Program, Tennessee Teaching Scholars Program, and Dependent Children’s Scholarship Program.

ORGANIZATION

The corporation is governed by a board of directors, and the executive director is responsible for implementing the board’s policy. The board includes the Governor, the State Treasurer, the Comptroller of the Treasury, the Commissioner of Finance and Administration, the Commissioner of Education, the Executive Director of the Tennessee Higher Education Commission, the Chancellor of the Tennessee Board of Regents, and the President of the University of Tennessee.

The corporation contracted with GuaranTec, LLP, of Jacksonville, Florida, to service its Federal Stafford Loan, FPLUS, and Consolidated Loan programs. The loan servicer is responsible for processing and approving new loans and default claims from lenders. The loan servicer also collects payments on defaulted loans from borrowers and is responsible for processing and collecting bankruptcy claims from borrowers.

An organization chart for the corporation is on the following page.

AUDIT SCOPE

The audit was limited to the period July 1, 2000, through June 30, 2001, and was conducted in accordance with government auditing standards generally accepted in the United States of America. Financial statements are presented for the year ended June 30, 2001, and for comparative purposes, the year ended June 30, 2000. The Tennessee Student Assistance Corporation has been included as a component unit in the *Tennessee Comprehensive Annual Financial Report*.

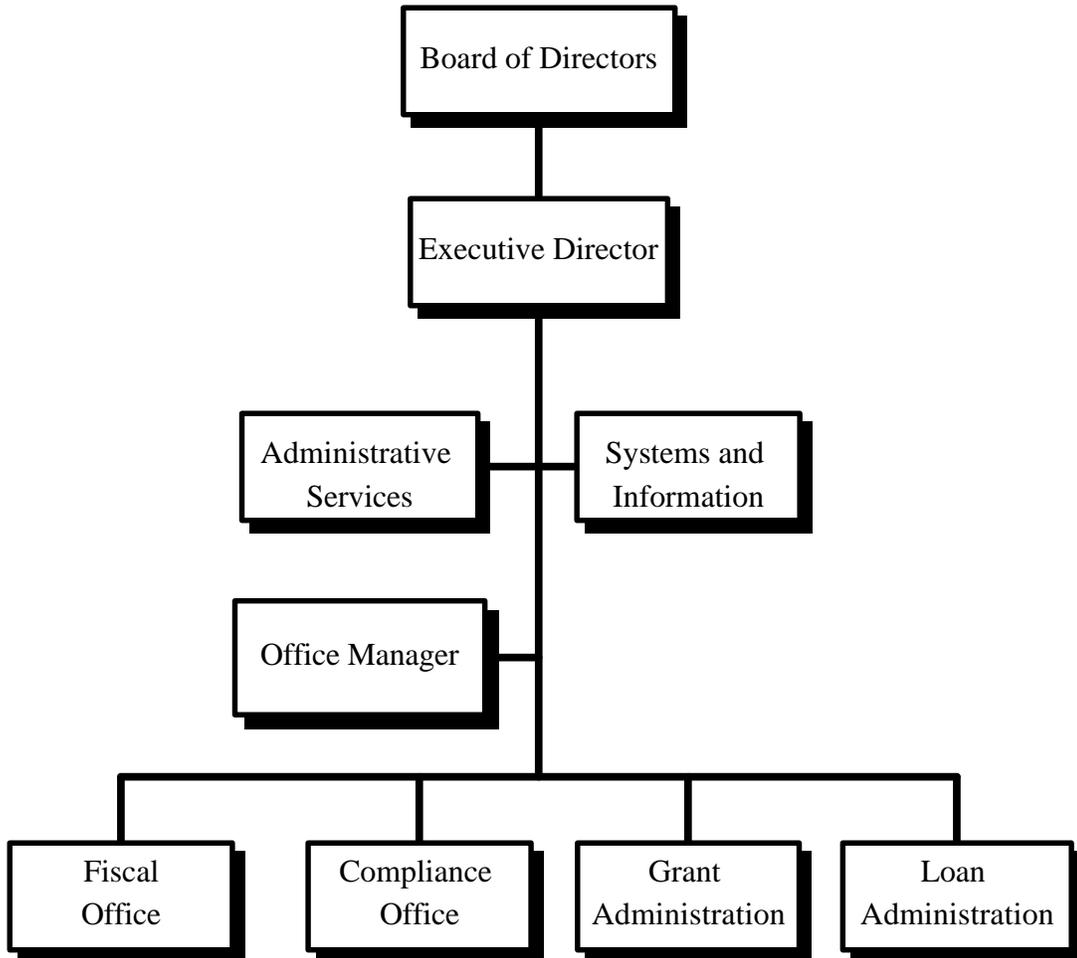
The audit covered fund 60 of the State of Tennessee Accounting and Reporting System (allotment code 332.04) and a portion of fund 25 (allotment codes 332.03, 332.05, and 332.07).

OBJECTIVES OF THE AUDIT

The objectives of the audit were

1. to consider the corporation's internal control over financial reporting to determine auditing procedures for the purpose of expressing an opinion on the financial statements;
2. to determine compliance with certain provisions of laws, regulations, contracts, and grants;
3. to determine the fairness of the presentation of the financial statements; and
4. to recommend appropriate actions to correct any deficiencies.

**TENNESSEE STUDENT ASSISTANCE CORPORATION
ORGANIZATION CHART**



Although this audit was not intended to serve as an organization-wide audit as described in the Single Audit Act, as amended by the Single Audit Act Amendments of 1996, and Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, it included tests of compliance with applicable federal laws and regulations and consideration of internal control used in administering federal financial assistance programs. This audit is a segment of the organization-wide audit of the State of Tennessee, which is conducted in accordance with the Single Audit Act.

PRIOR AUDIT FINDINGS

There were no findings in the prior audit report.

OBSERVATIONS AND COMMENTS

Tennessee Code Annotated, Section 4-21-901, requires each state governmental entity subject to the requirements of Title VI of the Civil Rights Act of 1964 to submit an annual Title VI compliance report and implementation plan to the Department of Audit by each June 30. The Tennessee Student Assistance Corporation filed its compliance report and implementation plan on June 29, 2001.

Title VI of the Civil Rights Act of 1964 is a federal law. The act requires all state agencies receiving federal money to develop and implement plans to ensure that no person shall, on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal funds. The Human Rights Commission is the coordinating state agency for the monitoring and enforcement of Title VI. A summary of the dates state agencies filed their annual Title VI compliance reports and implementation plans is presented in the special report *Submission of Title VI Implementation Plans*, issued annually by the Comptroller of the Treasury.

RESULTS OF THE AUDIT

AUDIT CONCLUSIONS

Internal Control

As part of the audit of the corporation's financial statements for the year ended June 30, 2001, we considered internal control over financial reporting to determine auditing procedures for the purpose of expressing an opinion on the financial statements, as required by government auditing standards generally accepted in the United States of America. A reportable condition, along with the recommendation and management's response, is detailed in the finding and recommendation. Consideration of internal control over financial reporting disclosed no material weaknesses.

Compliance

The results of our audit tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. Immaterial instances of noncompliance, along with the recommendation and management's response, are included in the finding and recommendation.

Fairness of Financial Statement Presentation

The Division of State Audit has rendered an unqualified opinion on the corporation's financial statements.



**STATE OF TENNESSEE
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DIVISION OF STATE AUDIT**

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**Report on Compliance and on Internal Control
Over Financial Reporting Based on an Audit of
Financial Statements Performed in Accordance With
*Government Auditing Standards***

November 19, 2001

The Honorable John G. Morgan
Comptroller of the Treasury
State Capitol
Nashville, Tennessee 37243

Dear Mr. Morgan:

We have audited the financial statements of the Tennessee Student Assistance Corporation, a component unit of the State of Tennessee, as of and for the year ended June 30, 2001, and have issued our report thereon dated November 19, 2001. We conducted our audit in accordance with government auditing standards generally accepted in the United States of America.

Compliance

As part of obtaining reasonable assurance about whether the corporation's financial statements are free of material misstatement, we performed tests of the corporation's compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We did, however, note certain immaterial instances of noncompliance that we have included in the Finding and Recommendation section of this report. We also noted one other less significant instance of noncompliance, which we have reported to the corporation's management in a separate letter.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the corporation's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted one matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the corporation's ability to record, process, summarize, and report financial data consistent with management's assertions in the financial statements.

The following reportable condition was noted:

- The student loan information reflected in the corporation's system was not always correct

This condition is described in the Finding and Recommendation section of this report.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we do not believe the reportable condition described above is a material weakness.

We also noted other matters involving the internal control over financial reporting, which we have reported to the corporation's management in a separate letter.

This report is intended solely for the information and use of the General Assembly of the State of Tennessee and management and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record.

Sincerely,



Arthur A. Hayes, Jr., CPA,
Director

AAH/mb

FINDING AND RECOMMENDATION

The student loan information reflected in the corporation's system was not always correct

Finding

A random sample of student loans with a status of “in-school” or “repayment” was selected from the Tennessee Student Assistance Corporation’s (TSAC’s) listing of outstanding loans. For each sample loan, the school or lender (current holder of the loan) was contacted to confirm the authenticity and status of the loan. Based on the testwork performed, for 8 of 55 loans (14.5%), the student status shown in the corporation’s system did not agree with the status reported by the lender.

The amount of loans in repayment status is used in the calculation for determining the reinsurance rate that the U.S. Department of Education (ED) pays to the corporation. The information on the National Student Loan Data System (NSLDS) is used by ED to calculate the amount of loans in repayment. If loans are incorrectly shown in a repayment status in the corporation’s system, then the amount reflected on NSLDS may be in error.

TSAC’s procedures for ensuring the correct status include periodic counseling sessions with lenders to discuss the various loan program requirements, including the reporting of changes in student status. TSAC also provides a Loan Status Update Form, and lenders can submit status change data via hardcopy, tape, e*CLIPS (the loan servicer’s Internet application and transaction processing tool), and Common Line 4 format via FTP server. When a lender submits status change information, the loan servicer’s system first determines that the loan is in a status compatible with the change before the change will be accepted. For example, if a loan is currently in an in-school status, a new status of deferment would not be accepted. If the change is rejected, the lender is informed as to the reason and asked for additional information to resolve the rejection.

TSAC did have a system in place to encourage and provide for the reporting of changes in loan status by the lenders and procedures to properly record loans paid in full when the lenders report them. However, as noted above, the testwork indicated that there were problems with lenders reporting status changes. The fact that the lenders are not formally accountable for reporting “paid-in-full” status to TSAC limits the effectiveness of TSAC’s procedures. However, for lenders that are in substantial noncompliance with requirements for student status reporting, TSAC could refuse to guarantee loans, per its enforcement authority under 34 CFR 682.410. Exercised appropriately, this authority could effectively prompt lenders to comply.

Recommendation

The director and program administrator should consult the U.S. Department of Education and the corporation’s loan servicer to determine what further procedures can be established to ensure that updated student loan information is maintained in the corporation’s system. TSAC

should analyze its loan portfolio by lender to identify lenders with material error rates. Appropriate actions should be initiated with respect to those lenders, up to and including refusal to guarantee loans until lenders properly report student information.

Management's Comment

We concur with the finding that the status of some loans was not always correct on the student loan information database. We also concur that the reason the information was not correct was the failure of three lenders or servicers to always provide an update for every loan status change on their system. The finding was based on eight loans of six borrowers whose status had changed and was not correctly forwarded to TSAC for updating the system. Six of the eight loans were with one servicer.

The eight loan status corrections were made to the TSAC loan system database and are correctly reported to the National Student Loan Data System (NSLDS). TSAC has reviewed the comments of the finding and concurs that TSAC has a multi-faceted system in place to receive loan status updates from lenders and servicers.

TSAC will implement an expanded sample of loan status confirmations with the servicer having six of the eight incorrect status updates through the program review process conducted by the TSAC compliance staff. TSAC initiated a joint program review plan with the United States Department of Education during the summer of 2001.

TSAC will continue to work with its loan servicer to identify lender portfolios that have substantial numbers of unreported loan statuses and will continue to send update reports and track their responses.



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Independent Auditor's Report

November 19, 2001

The Honorable John G. Morgan
Comptroller of the Treasury
State Capitol
Nashville, Tennessee 37243

Dear Mr. Morgan:

We have audited the accompanying combined balance sheets of the Tennessee Student Assistance Corporation, a component unit of the State of Tennessee, as of June 30, 2001, and June 30, 2000, and the related combined statements of revenues, expenditures, and changes in fund balances for the years then ended. These financial statements are the responsibility of the corporation's management. Our responsibility is to express an opinion on these financial statements, based on our audits.

We conducted our audits in accordance with government auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Tennessee Student Assistance Corporation as of June 30, 2001, and June 30, 2000, and the results of its operations for the years then ended in conformity with accounting principles generally accepted in the United States of America.

The Honorable John G. Morgan
November 19, 2001
Page Two

In accordance with *Government Auditing Standards*, we have also issued our report dated November 19, 2001, on our consideration of the corporation's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Sincerely,

A handwritten signature in black ink that reads "Arthur A. Hayes, Jr." The signature is written in a cursive style with a large, prominent initial "A".

Arthur A. Hayes, Jr., CPA,
Director

AAH/mb

TENNESSEE STUDENT ASSISTANCE CORPORATION
 COMBINED BALANCE SHEETS
 ALL FUND TYPES AND ACCOUNT GROUPS
 JUNE 30, 2001, AND JUNE 30, 2000

	June 30, 2001					June 30, 2000				
	Governmental Fund Type	Fiduciary Fund Type	Account Groups			Governmental Fund Type	Fiduciary Fund Type	Account Groups		
	General	Expendable Trust	General Fixed Assets	General Long-Term Obligation	Totals (Memorandum Only)	General	Expendable Trust	General Fixed Assets	General Long-Term Obligation	Totals (Memorandum Only)
Assets and other debit:										
Assets:										
Cash (Note 2)	\$ 1,093,792.97	\$ 68,612,285.48	\$ -	\$ -	\$ 69,706,078.45	\$ 1,807,293.29	\$ 63,111,985.78	\$ -	\$ -	\$ 64,919,279.07
Receivables:										
Due from the federal government	-	2,710,515.14	-	-	2,710,515.14	-	1,120,533.35	-	-	1,120,533.35
Claims receivable	-	17,698,778.03	-	-	17,698,778.03	-	22,109,427.00	-	-	22,109,427.00
Notes receivable	5,792,970.82	12,940.00	-	-	5,805,910.82	5,874,717.56	19,591.81	-	-	5,894,309.37
Interest receivable	412,972.02	79,724.35	-	-	492,696.37	87,926.32	74,852.50	-	-	162,778.82
Accounts receivable	44.55	-	-	-	44.55	44.55	-	-	-	44.55
General fixed assets:										
Furniture and equipment (Note 3)	-	-	5,290.50	-	5,290.50	-	-	5,290.50	-	5,290.50
Other debit:										
Amount to be provided for retirement of general long-term obligation (Note 4)	-	-	-	90,781.26	90,781.26	-	-	-	83,443.83	83,443.83
Total assets and other debit	\$ 7,299,780.36	\$ 89,114,243.00	\$ 5,290.50	\$ 90,781.26	\$ 96,510,095.12	\$ 7,769,981.72	\$ 86,436,390.44	\$ 5,290.50	\$ 83,443.83	\$ 94,295,106.49
Liabilities, fund balances, and other credit:										
Liabilities:										
Accounts payable	\$ 77,156.91	\$ 5,476.98	\$ -	\$ -	\$ 82,633.89	\$ 842,222.14	\$ 973,454.10	\$ -	\$ -	\$ 1,815,676.24
Accrued liabilities	574,453.82	-	-	-	574,453.82	588,766.77	-	-	-	588,766.77
Payroll related accruals	34,234.40	-	-	-	34,234.40	29,461.70	-	-	-	29,461.70
Accrued leave (Note 4)	-	-	-	90,781.26	90,781.26	-	-	-	83,443.83	83,443.83
Deferred revenue	90,999.99	-	-	-	90,999.99	63,874.99	3,152,539.44	-	-	3,216,414.43
Due to the federal government	362,742.68	-	-	-	362,742.68	206,239.01	-	-	-	206,239.01
Advance from the federal government	902,176.04	-	-	-	902,176.04	1,203,895.31	-	-	-	1,203,895.31
Due to the primary government	8,109.47	-	-	-	8,109.47	6,413.04	-	-	-	6,413.04
Total liabilities	2,049,873.31	5,476.98	-	90,781.26	2,146,131.55	2,940,872.96	4,125,993.54	-	83,443.83	7,150,310.33
Fund balances and other credit:										
Investment in general fixed assets (Note 3)	-	-	5,290.50	-	5,290.50	-	-	5,290.50	-	5,290.50
Fund balances (Note 5):										
Reserved for related assets	5,792,970.82	-	-	-	5,792,970.82	5,874,717.56	-	-	-	5,874,717.56
Reserved for other specific purposes	(573,063.77)	89,108,766.02	-	-	88,535,702.25	(1,065,608.80)	82,310,396.90	-	-	81,244,788.10
Reserved for continuing appropriations	30,000.00	-	-	-	30,000.00	20,000.00	-	-	-	20,000.00
Total fund balances and other credit	5,249,907.05	89,108,766.02	5,290.50	-	94,363,963.57	4,829,108.76	82,310,396.90	5,290.50	-	87,144,796.16
Total liabilities, fund balances, and other credit	\$ 7,299,780.36	\$ 89,114,243.00	\$ 5,290.50	\$ 90,781.26	\$ 96,510,095.12	\$ 7,769,981.72	\$ 86,436,390.44	\$ 5,290.50	\$ 83,443.83	\$ 94,295,106.49

The notes to the financial statements are an integral part of this statement.

TENNESSEE STUDENT ASSISTANCE CORPORATION
 COMBINED STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
 GENERAL AND EXPENDABLE TRUST FUNDS
 FOR THE YEARS ENDED JUNE 30, 2001, AND JUNE 30, 2000

	Year Ended June 30, 2001			Year Ended June 30, 2000		
	Governmental Fund Type	Fiduciary Fund Type	Totals (Memorandum Only)	Governmental Fund Type	Fiduciary Fund Type	Totals (Memorandum Only)
	General	Expendable Trust		General	Expendable Trust	
Revenues:						
Departmental services revenue	\$ 868,878.90	\$ -	\$ 868,878.90	\$ 818,328.99	\$ -	\$ 818,328.99
Federal revenue	693,672.36	15,111,155.03	15,804,827.39	414,485.60	12,914,770.30	13,329,255.90
Interest income	290,193.02	3,901,931.18	4,192,124.20	(15,495.86)	3,626,033.03	3,610,537.17
Miscellaneous	-	365,400.88	365,400.88	-	34,657.66	34,657.66
Total revenues	<u>1,852,744.28</u>	<u>19,378,487.09</u>	<u>21,231,231.37</u>	<u>1,217,318.73</u>	<u>16,575,460.99</u>	<u>17,792,779.72</u>
Expenditures:						
Grants expenditures	30,067,096.55	-	30,067,096.55	22,112,823.03	-	22,112,823.03
Administrative expenditures	1,034,574.10	13,793,334.42	14,827,908.52	1,001,833.90	11,765,745.58	12,767,579.48
Loan cancellations	854,394.73	-	854,394.73	700,121.51	-	700,121.51
Total expenditures	<u>31,956,065.38</u>	<u>13,793,334.42</u>	<u>45,749,399.80</u>	<u>23,814,778.44</u>	<u>11,765,745.58</u>	<u>35,580,524.02</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(30,103,321.10)</u>	<u>5,585,152.67</u>	<u>(24,518,168.43)</u>	<u>(22,597,459.71)</u>	<u>4,809,715.41</u>	<u>(17,787,744.30)</u>
Other financing source (use):						
Operating transfer from the primary government	30,524,119.39	1,213,216.45	31,737,335.84	22,833,889.30	-	22,833,889.30
Operating transfer to the primary government	-	-	-	-	(162,553.03)	(162,553.03)
Total financing source (use)	<u>30,524,119.39</u>	<u>1,213,216.45</u>	<u>31,737,335.84</u>	<u>22,833,889.30</u>	<u>(162,553.03)</u>	<u>22,671,336.27</u>
Excess of revenues and other financing source over expenditures and other financing use	420,798.29	6,798,369.12	7,219,167.41	236,429.59	4,647,162.38	4,883,591.97
Fund balances, July 1	<u>4,829,108.76</u>	<u>82,310,396.90</u>	<u>87,139,505.66</u>	<u>4,592,679.17</u>	<u>77,663,234.52</u>	<u>82,255,913.69</u>
Fund balances, June 30	<u>\$ 5,249,907.05</u>	<u>\$ 89,108,766.02</u>	<u>\$ 94,358,673.07</u>	<u>\$ 4,829,108.76</u>	<u>\$ 82,310,396.90</u>	<u>\$ 87,139,505.66</u>

The notes to the financial statements are an integral part of this statement.

TENNESSEE STUDENT ASSISTANCE CORPORATION
 COMBINED STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
 BUDGET AND ACTUAL (BUDGETARY BASIS)
 GENERAL FUND
 FOR THE YEARS ENDED JUNE 30, 2001, AND JUNE 30, 2000

	Year Ended June 30, 2001			Year Ended June 30, 2000		
	Budget	Actual (Budgetary Basis)	Variance Favorable (Unfavorable)	Budget	Actual (Budgetary Basis)	Variance Favorable (Unfavorable)
Sources of financial resources:						
Fund balances (budgetary basis), July 1	\$ 4,829,108.76	\$ 4,829,108.76		\$ 4,592,679.17	\$ 4,592,679.17	
Revenues:						
Departmental services revenue	838,500.00	868,878.90	\$ 30,378.90	838,500.00	818,328.99	\$ (20,171.01)
Federal revenue	680,100.00	693,672.36	13,572.36	415,000.00	414,485.60	(514.40)
Interest income	-	290,193.02	290,193.02	-	(15,495.86)	(15,495.86)
Other financing sources	<u>31,818,900.00</u>	<u>30,524,119.39</u>	<u>(1,294,780.61)</u>	<u>23,230,900.00</u>	<u>22,833,889.30</u>	<u>(397,010.70)</u>
Total sources of financial resources	<u>38,166,608.76</u>	<u>37,205,972.43</u>	<u>(960,636.33)</u>	<u>29,077,079.17</u>	<u>28,643,887.20</u>	<u>(433,191.97)</u>
Uses of financial resources:						
Expenditures and encumbrances:						
Personal services	1,086,100.00	365,053.78	721,046.22	1,028,700.00	296,426.35	732,273.65
Employee benefits	252,400.00	88,011.26	164,388.74	235,800.00	65,150.48	170,649.52
Travel	81,000.00	18,260.16	62,739.84	71,000.00	7,852.73	63,147.27
Printing, duplicating, and film processing	26,500.00	13,511.09	12,988.91	26,500.00	10,413.30	16,086.70
Communication and shipping cost	150,150.00	67,895.84	82,254.16	140,050.00	49,863.36	90,186.64
Maintenance, repairs, and services	3,400.00	233.40	3,166.60	3,400.00	1,291.22	2,108.78
Professional and administrative services	13,170,000.00	47,997.93	13,122,002.07	12,148,800.00	220,295.50	11,928,504.50
Supplies	52,700.00	12,750.12	39,949.88	52,700.00	9,944.04	42,755.96
Rentals and insurance	151,650.00	64,865.00	86,785.00	119,350.00	47,187.91	72,162.09
Awards and indemnities	100.00	179.76	(79.76)	100.00	-	100.00
Grants and subsidies	32,273,000.00	31,073,601.13	1,199,398.87	23,475,500.00	22,910,247.89	565,252.11
Equipment	83,900.00	20,742.61	63,157.39	66,400.00	-	66,400.00
Professional services	-	182,963.30	(182,963.30)	-	196,105.66	(196,105.66)
Total uses of financial resources	<u>47,330,900.00</u>	<u>31,956,065.38</u>	<u>15,374,834.62</u>	<u>37,368,300.00</u>	<u>23,814,778.44</u>	<u>13,553,521.56</u>
Fund balances (budgetary basis), June 30	\$ <u>(9,164,291.24)</u>	\$ <u>5,249,907.05</u>	\$ <u>14,414,198.29</u>	\$ <u>(8,291,220.83)</u>	\$ <u>4,829,108.76</u>	\$ <u>13,120,329.59</u>

The notes to the financial statements are an integral part of this statement.

Tennessee Student Assistance Corporation
Notes to the Financial Statements
June 30, 2001, and June 30, 2000

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

The Tennessee Student Assistance Corporation is responsible for guaranteeing student loans under federal programs and administering federal and state grants/loans to students. The corporation is a component unit of the State of Tennessee. Although it is a separate legal entity, the majority of its board members are either appointed by the Governor or are state officials, and the corporation's budget is approved by the state. The corporation is discretely presented in the *Tennessee Comprehensive Annual Financial Report*.

Basis of Presentation

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board.

Fund Structure, Basis of Accounting, and Measurement Focus

The accounts of the corporation are organized and operated on the basis of funds and account groups. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds are maintained consistent with legal and managerial requirements. Account groups are a reporting device to account for certain assets and liabilities of the governmental fund not recorded directly in that fund.

The corporation's financial activities reported in the accompanying statements are classified into two fund types and two account groups:

Governmental Fund Type—The General Fund is used to account for all financial transactions not required to be accounted for in another fund.

Fiduciary Fund Type—The Expendable Trust Fund is used to account for the activities of a trust whose principal and income may be used for the purpose of the trust.

Account Groups—The General Fixed Assets Account Group is used to account for all the corporation's fixed assets. The General Long-Term

Tennessee Student Assistance Corporation
Notes to the Financial Statements (Cont.)
June 30, 2001, and June 30, 2000

Obligation Account Group is used to account for accrued annual and compensatory leave.

Both funds are accounted for on the modified accrual basis of accounting except that (1) interest is not accrued on notes purchased under the provisions of the Federal Family Education Loan (FFEL) Program, as explained below; and (2) student loan guaranty fees are recorded as income in the year received rather than being amortized over the life of the student loans guaranteed. Under this basis, revenues are recognized when they become susceptible to accrual, that is, when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized at the time fund liabilities are incurred.

Encumbrance accounting is utilized for budgetary control purposes in the general fund. Encumbrances outstanding at year-end are reported as a reservation of fund balance for subsequent year expenditure.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. Both funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Totals (Memorandum Only)

The total columns of the financial statements are captioned "Memorandum Only" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position or results of operations in conformity with generally accepted accounting principles. Such data are not comparable to a consolidation.

Accrual of Interest

Since the beginning of the federal loan program in 1963, the corporation has purchased insured loans whenever the student has defaulted, been declared bankrupt, died, or become totally and permanently disabled. Subsequent transactions with the U.S. Department of Education reduce the corporation's equity in these loans. Since it is anticipated that a large number of these loans are uncollectible, the corporation does not accrue interest on them but does attempt to collect interest on each one if repayment terms can be established with the borrower.

Tennessee Student Assistance Corporation
Notes to the Financial Statements (Cont.)
June 30, 2001, and June 30, 2000

NOTE 2. CASH

This classification includes demand deposits and \$100.00 of petty cash on hand. The demand deposits are in the State Treasurer's Pooled Investment Fund. The Pooled Investment Fund's investment policy and custodial credit risk are presented in the *Tennessee Comprehensive Annual Financial Report*.

NOTE 3. GENERAL FIXED ASSETS

General fixed assets are recorded at cost and are not depreciated. The following changes in general fixed assets occurred during the year ended June 30, 2001:

	<u>Balance</u> <u>July 1, 2000</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u> <u>June 30, 2001</u>
Furniture and Equipment	\$5,290.50	\$ -	\$ -	\$5,290.50

The following changes in general fixed assets occurred during the year ended June 30, 2000:

	<u>Balance</u> <u>July 1, 1999</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u> <u>June 30, 2000</u>
Furniture and Equipment	\$144,532.49	\$ -	\$139,241.99	\$5,290.50

The deductions resulted from the increase in the capitalization threshold from \$1,000 to \$5,000.

NOTE 4. GENERAL LONG-TERM OBLIGATION

The following change in the general long-term obligation occurred during the year ended June 30, 2001:

Tennessee Student Assistance Corporation
Notes to the Financial Statements (Cont.)
June 30, 2001, and June 30, 2000

	<u>Balance</u> <u>July 1, 2000</u>	<u>Increase</u>	<u>Balance</u> <u>June 30, 2001</u>
Accrued annual and Compensatory leave	\$83,443.83	\$7,337.43	\$90,781.26

The following change in the general long-term obligation occurred during the year ended June 30, 2000:

	<u>Balance</u> <u>July 1, 1999</u>	<u>Decrease</u>	<u>Balance</u> <u>June 30, 2000</u>
Accrued annual and Compensatory leave	\$85,205.59	\$1,761.76	\$83,443.83

NOTE 5. FUND BALANCE RESERVES

The fund balance reserves represent those portions of fund balance (1) not appropriate for expenditure—reserved for related assets—or (2) legally segregated for a specific future use—reserved for other specific purposes and reserved for continuing appropriations.

The corporation is required by state law to maintain a reserve equal to 10 percent of all outstanding loans which it has insured. The corporation has an agreement with the U.S. Department of Education whereby the federal government reinsures all loans insured by the corporation for at least 80 percent of the principal amount for loans made prior to October 1, 1993; 78 percent for loans made from October 1, 1993, through September 30, 1998; and 75% for loans made after October 1, 1998. Therefore, the corporation maintains a cash reserve equal to at least 2 percent of the outstanding loans which it has insured. The statutory reserve is invested by the Treasurer of Tennessee along with idle cash of the state, and a pro rata share of the monthly interest is paid to the corporation. By agreement, the corporation is free to withdraw from this investment pool such amounts as may be needed to honor its commitments under loan insurance agreements with commercial lenders. At June 30, 2001, the corporation had insured loans outstanding of \$2,515,984.34, and the Treasurer of Tennessee held short-term investments of cash belonging to the loan program reserve in the amount of \$71,317,323.64. At June 30, 2000, the corporation had insured loans outstanding of \$2,231,825,017.50, and the Treasurer

Tennessee Student Assistance Corporation
Notes to the Financial Statements (Cont.)
June 30, 2001, and June 30, 2000

of Tennessee held short-term investments of cash belonging to the loan program reserve in the amount of \$60,106,525.59.

NOTE 6. DEFINED BENEFIT PENSION PLAN

Plan Description - The corporation contributes to the State Employees, Teachers, and Higher Education Employees Pension Plan (SETHEEPP), a cost-sharing multiple-employer defined benefit pension plan administered by the Tennessee Consolidated Retirement System (TCRS). TCRS provides retirement, death, and disability benefits as well as annual cost-of-living adjustments to plan members and their beneficiaries. Title 8, Chapters 34-37, *Tennessee Code Annotated*, establishes benefit provisions. State statutes are amended by the Tennessee General Assembly.

The TCRS issues a publicly available financial report that includes financial statements and required supplementary information for SETHEEPP. That report may be obtained by writing to the Tennessee Department of the Treasury, Consolidated Retirement System, 10th Floor Andrew Jackson Building, Nashville, Tennessee 37243-0230, or by calling (615) 741-8202.

Funding Policy - Plan members are noncontributory. The corporation is required to contribute an actuarially determined rate. The current rate is 6.19% of annual covered payroll. Contribution requirements for the corporation are established and may be amended by the TCRS' Board of Trustees. The corporation's contributions to TCRS for the years ended June 30, 2001, 2000, and 1999, were \$51,635.70, \$39,906.09, and \$45,278.18. Contributions met the requirements for each year.

NOTE 7. OTHER POST-EMPLOYMENT BENEFITS

The State of Tennessee administers a group health insurance program which provides post-employment health insurance benefits to eligible corporation retirees. This benefit is provided and administered by the State of Tennessee. The corporation assumes no liability for retiree health care programs. Information related to this plan is available at the statewide level in the *Tennessee Comprehensive Annual Financial Report*.

Tennessee Student Assistance Corporation
Notes to the Financial Statements (Cont.)
June 30, 2001, and June 30, 2000

NOTE 8. RISK MANAGEMENT

The state purchases commercial insurance for real property losses above \$5 million per year and surety bond coverage on the state's officials and employees. During the year ended June 30, 1999, the state incurred losses in Clarksville and Jackson due to damage from tornadoes. The final settlement of \$8.96 million for the tornado damage in Clarksville was made during the year ended June 30, 2001. In the years ended June 30, 2000, and June 30, 1998, the state did not have any claims filed with the commercial insurer. A designation for casualty losses in the amount of \$8.731 million at June 30, 2001, and \$7.256 million at June 30, 2000, was established in the state's general fund to provide for any property losses not covered by the commercial insurance.

The state has set aside assets for claim settlement in an internal service fund, the Claims Award Fund. This fund services all claims for risk of loss to which the state is exposed, including general liability, automotive liability, professional malpractice, and workers' compensation. The corporation participates in the Claims Award Fund. The fund allocates the cost of providing claims servicing and claims payment by charging a premium to the corporation based on a percentage of the corporation's expected loss costs, which include both experience and exposures. This charge considers recent trends in actual claims experience of the state as a whole. An actuarial valuation is performed as of the fiscal year-end to determine the fund liability and premium allocation. Since the corporation participates in the Claims Award Fund, it is subject to the liability limitations under the provisions of the Tennessee Claims Commission Act, *Tennessee Code Annotated*, Section 9-8-101 et seq. Liability for negligence of the corporation for bodily injury and property damage is limited to \$300,000 per person and \$1,000,000 per occurrence. The limits of liability under workers' compensation are set forth in *Tennessee Code Annotated*, Section 50-6-101 et seq. Claims are paid through the state's Claims Award Fund.

The state has also set aside assets in the Employee Group Insurance Fund, an internal service fund, to provide a program of health insurance coverage for the employees of the state with the risk retained by the state. The corporation participates in the Employee Group Insurance Fund. The fund allocates the cost of providing claims servicing and claims payment by charging a premium to the corporation based on estimates of the ultimate cost of claims that have been reported but not settled and of claims that have been incurred but not reported. Employees and providers have 13 months to file medical claims.

Tennessee Student Assistance Corporation
Notes to the Financial Statements (Cont.)
June 30, 2001, and June 30, 2000

NOTE 9. COMMITMENTS AND CONTINGENCIES

Sick Leave - The corporation records the cost of sick leave when paid. Generally, since sick leave (earned one day per month with unlimited accumulation) is paid only when an employee dies or is absent because of illness, injury, or related family death, there is no liability for sick leave at June 30. The dollar amount of unused sick leave was \$320,332.55 at June 30, 2001, and \$278,884.61 at June 30, 2000.

Operating Lease - The corporation has entered into an operating lease for office space. This lease will probably continue to be required. Expenditures under the operating lease were \$147,798.00 for the year ended June 30, 2001, and \$114,957.12 for the year ended June 30, 2000. The operating lease is cancelable at the lessee's option.

Litigation - The corporation is involved in two lawsuits, neither of which is expected to have a material effect on the accompanying financial statements.

NOTE 10. PRIOR-YEAR RESTATEMENT

During the year ended June 30, 2001, there was a change in accounting policy whereby it was decided that warrants payable and wires payable, which had previously been reported as liabilities, should be netted with the related cash amounts. The June 30, 2000, balance sheet was restated to reflect this change.