

# AUDIT REPORT

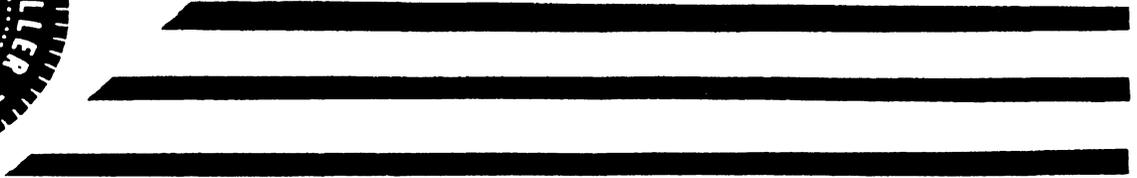
Tennessee State School Bond Authority

For the Year Ended  
June 30, 2005



STATE OF TENNESSEE  
COMPTROLLER OF THE TREASURY

Department of Audit  
Division of State Audit



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**STATE OF TENNESSEE  
COMPTROLLER OF THE TREASURY**

State Capitol  
Nashville, Tennessee 37243-0260  
(615) 741-2501

**John G. Morgan**  
Comptroller

March 23, 2006

The Honorable Phil Bredesen, Governor  
and  
Members of the General Assembly  
State Capitol  
Nashville, Tennessee 37243  
and  
Members of the Tennessee State School Bond Authority  
State Capitol  
Nashville, Tennessee 37243

Ladies and Gentlemen:

Transmitted herewith is the financial and compliance audit of the Tennessee State School Bond Authority for the year ended June 30, 2005. You will note from the independent auditor's report that an unqualified opinion was given on the fairness of the presentation of the financial statements.

Consideration of internal control over financial reporting and tests of compliance resulted in no audit findings.

Sincerely,

John G. Morgan  
Comptroller of the Treasury

JGM/rrp  
06/013

State of Tennessee

# Audit Highlights

Comptroller of the Treasury

Division of State Audit

Financial and Compliance Audit  
**Tennessee State School Bond Authority**  
For the Year Ended June 30, 2005

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## AUDIT OBJECTIVES

The objectives of the audit were to consider the Authority's internal control over financial reporting; to determine compliance with certain provisions of laws, regulations, and contracts (including the bond resolutions); to determine the fairness of the presentation of the financial statements; and to recommend appropriate actions to correct any deficiencies.

## AUDIT FINDINGS

The audit report contains no findings.

## OPINION ON THE FINANCIAL STATEMENTS

The opinion on the financial statements is unqualified.

**Audit Report**  
**Tennessee State School Bond Authority**  
**For the Year Ended June 30, 2005**

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# **Tennessee State School Bond Authority For the Year Ended June 30, 2005**

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## **INTRODUCTION**

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### **POST-AUDIT AUTHORITY**

This is a report on the financial and compliance audit of the Tennessee State School Bond Authority. The audit was conducted pursuant to Section 4-3-304, *Tennessee Code Annotated*, which authorizes the Department of Audit to “perform currently a post-audit of all accounts and other financial records of the state government, and of any department, institution, office, or agency thereof in accordance with generally accepted auditing standards and in accordance with such procedures as may be established by the comptroller.”

Section 8-4-109, *Tennessee Code Annotated*, authorizes the Comptroller of the Treasury to audit any books and records of any governmental entity that handles public funds when the Comptroller considers an audit to be necessary or appropriate.

### **BACKGROUND**

The Tennessee State School Bond Authority was established by the Tennessee State School Bond Authority Act, Chapter 256 of the Public Acts of 1965. As provided in this act and in Chapter 429 of the Public Acts of 1999, the Authority is to act as a corporate governmental agency of the State of Tennessee for financing projects of the state’s higher education institutions and qualified zone academy projects for primary and secondary schools of local government. The Authority is empowered to issue negotiable bonds and notes as a means of providing funds for financing approved projects. These projects include buildings, equipment, structures, and improvements. In 1980, the legislature amended the original act to include, as a project, a program for student loans. To date, the Authority has not issued debt to fund a student loan program. The amount of funds provided should be sufficient to cover the actual project costs, as well as the Authority’s administrative expenses, including the cost of conducting the bond and note sales.

### **ORGANIZATION**

The Tennessee State School Bond Authority consists of seven members: the Governor, the State Treasurer, the Secretary of State, the Commissioner of Finance and Administration, the Comptroller of the Treasury, the Chancellor of the Tennessee Board of Regents, and the President of the University of Tennessee. The Governor serves as chairman, and the Comptroller of the Treasury serves as secretary. The Director of the Division of Bond Finance

serves as the assistant secretary; the division provides administrative and financial services to the Tennessee State School Bond Authority.

An organization chart for the Authority is on the following page.

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### **AUDIT SCOPE**

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The audit was limited to the period July 1, 2004, through June 30, 2005, and was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Financial statements are presented for the year ended June 30, 2005, and for comparative purposes, the year ended June 30, 2004. The Authority has been included as a component unit in the *Tennessee Comprehensive Annual Financial Report*.

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### **OBJECTIVES OF THE AUDIT**

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The objectives of the audit were

1. to consider the Authority's internal control over financial reporting to determine auditing procedures for the purpose of expressing an opinion on the financial statements;
2. to determine compliance with certain provisions of laws, regulations, and contracts (including the bond resolutions);
3. to determine the fairness of the presentation of the financial statements; and
4. to recommend appropriate actions to correct any deficiencies.

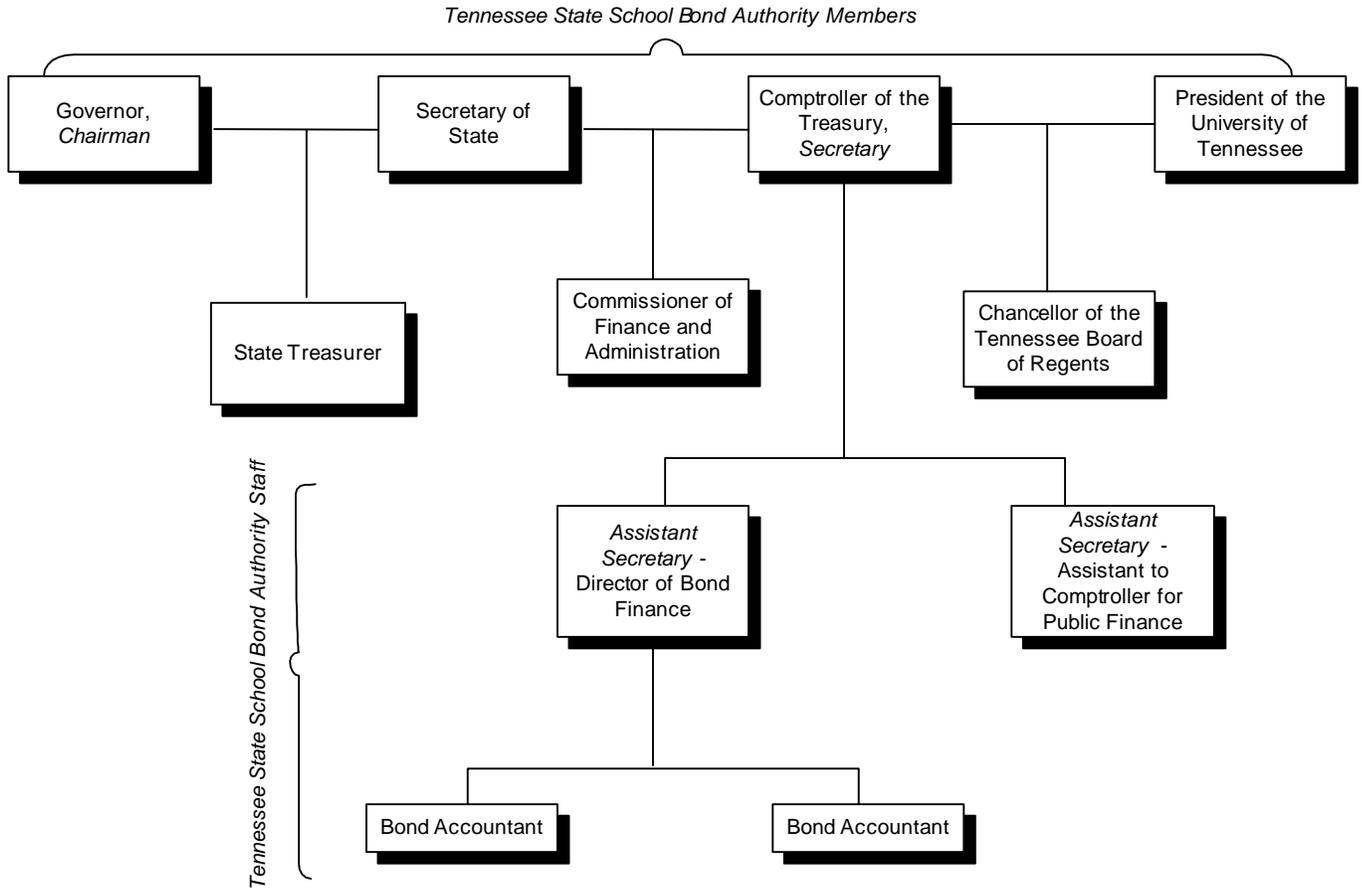
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### **PRIOR AUDIT FINDINGS**

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There were no findings in the prior audit report.

# Tennessee State School Bond Authority Organization Chart



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## **OBSERVATIONS AND COMMENTS**

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### **CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Tennessee State School Bond Authority for its *Comprehensive Annual Financial Report (CAFR)* for the year ended June 30, 2004. This is the third year that the Authority has prepared a comprehensive annual financial report and received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. The Authority has submitted its *Comprehensive Annual Financial Report* for the fiscal year ended June 30, 2005, to the GFOA Certificate of Achievement Program.

### **MANAGEMENT'S RESPONSIBILITY FOR RISK ASSESSMENT**

Auditors and management are required to assess the risk of fraud in the operations of the entity. The risk assessment is based on a critical review of operations considering what frauds could be perpetrated in the absence of adequate controls. The auditors' risk assessment is limited to the period during which the audit is conducted and is limited to the transactions that the auditors are able to test during that period. The risk assessment by management is the primary method by which the entity is protected from fraud, waste, and abuse. Since new programs may be established at any time by management or older programs may be discontinued, that assessment is ongoing as part of the daily operations of the entity.

Risks of fraud, waste, and abuse are mitigated by effective internal controls. It is management's responsibility to design, implement, and monitor effective controls in the entity. Although auditors may include testing of controls as part of their audit procedures, these procedures are not a substitute for the ongoing monitoring required of management. After all, the auditor testing is limited and is usually targeted to test the effectiveness of particular controls. Even if controls appear to be operating effectively during the time of the auditor testing, they may be rendered ineffective the next day by management override or by other circumventions that, if left up to the auditor to detect, will not be noted until the next audit engagement and then only if the auditor tests the same transactions and controls. Furthermore, since staff may be seeking to avoid auditor criticisms, they may comply with the controls during the period that the auditors are on site and revert to ignoring or disregarding the controls after the auditors have left the field.

The risk assessments and the actions of management in designing, implementing, and monitoring the controls should be adequately documented to provide an audit trail both for auditors and for management, in the event that there is a change in management or staff, and to maintain a record of areas that are particularly problematic. The assessment and the controls should be reviewed and approved by the head of the entity.

## **FRAUD CONSIDERATIONS**

Statement on Auditing Standards No. 99, *Consideration of Fraud in a Financial Statement Audit*, promulgated by the American Institute of Certified Public Accountants requires auditors to specifically assess the risk of material misstatement of an audited entity's financial statements due to fraud. The standard also restates the obvious premise that management, and not the auditors, is primarily responsible for preventing and detecting fraud in its own entity. Management's responsibility is fulfilled in part when it takes appropriate steps to assess the risk of fraud within the entity and to implement adequate internal controls to address the results of those risk assessments.

During our audit, we discussed these responsibilities with management and how management might approach meeting them. We also increased the breadth and depth of our inquiries of management and others in the entity as we deemed appropriate. We obtained formal assurances from top management that management had reviewed the entity's policies and procedures to ensure that they are properly designed to prevent and detect fraud and that management had made changes to the policies and procedures where appropriate. Top management further assured us that all staff had been advised to promptly alert management of all allegations of fraud, suspected fraud, or detected fraud and to be totally candid in all communications with the auditors. All levels of management assured us there were no known instances or allegations of fraud that were not disclosed to us.

## **AUDIT COMMITTEE**

As a result of the fraud-related business failures of companies such as Enron and WorldCom in recent years, Congress and the accounting profession have taken aggressive measures to try to detect and prevent future failures related to fraud. These measures have included the signing of the *Sarbanes-Oxley Act of 2002* by the President of the United States and the issuance of Statement on Auditing Standards No. 99 by the American Institute of Certified Public Accountants. This fraud auditing standard has not only changed the way auditors perform audits but has also provided guidance to management and boards of directors on creating antifraud programs and controls. This guidance has included the need for an independent audit committee.

The board chair of the Tennessee State School Bond Authority appointed a three-member audit committee in August 2004. An additional member was added in January 2005. However, as of the end of our audit, the audit committee was not fully functional and had no charter. In

recognition of the benefits of audit committees for government, the Tennessee General Assembly has enacted legislation known as the “State of Tennessee Audit Committee Act of 2005.” This legislation requires the creation of audit committees for those entities that have governing boards, councils, commissions, or equivalent bodies that can hire and terminate employees and/or are responsible for the preparation of financial statements. Applicable entities are required to develop an audit committee charter and appoint the audit committee in accordance with the legislation. The specific activities of any audit committee will depend on, among other things, the mission, nature, structure, and size of each agency. In establishing the audit committee and creating its charter, each board should examine its agency’s particular circumstances. Anti-fraud literature notes that there are two categories of fraud: fraudulent financial reporting and misappropriation of assets. The audit committee should consider the risks of fraud in its agency in general as well as the history of its particular agency with regard to prior audit findings, previously disclosed weaknesses in internal control, and compliance issues. The audit committee should consider both the risk of fraudulent financial reporting and the risk of fraud due to misappropriation or abuse of agency assets. Also, the board and the audit committee should keep in mind that agencies receiving public funding should have a lower threshold of materiality than private-sector entities with regard to fraud risks.

Boards should exercise professional judgment in establishing the duties, responsibilities, and authority of their audit committee. The factors noted below are not intended to be an exhaustive listing of those matters to be considered. The committee should not limit its scope to reacting to a preconceived set of issues and actions but rather should be proactive in its oversight of the agency as it concentrates on the internal control and audit-related activities of the entity. In fact, this individualized approach is one of the main benefits derived from an audit committee.

At a minimum, audit committees should:

1. Develop a written charter that addresses the audit committee’s purpose and mission, which should be, at a minimum, to assist the board in its oversight of the agency.
2. Formally reiterate, on a regular basis, to the board, agency management, and staff their responsibilities for preventing, detecting, and reporting fraud, waste, and abuse.
3. Serve as a facilitator of any audits or investigations of the agency, including advising auditors and investigators of any information they may receive or otherwise note regarding risks of fraud or weaknesses in the agency’s internal controls; reviewing with the auditors any findings or other matters noted by the auditors during audit engagements; working with the agency management and staff to ensure implementation of audit recommendations; and assisting in the resolution of any problems the auditors may have with cooperation from agency management or staff.
4. Develop a formal process for assessing the risk of fraud at the agency, including documentation of the results of the assessments and assuring that internal controls are in place to adequately mitigate those risks.
5. Develop and communicate to staff of the agency their responsibilities to report allegations of fraud, waste, or abuse at the agency to the committee and the

Comptroller of the Treasury's Office as well as a process for immediately reporting such information.

6. Immediately inform the Comptroller's Office when fraud is detected.
7. Develop and communicate to the board, agency management, and staff a written code of conduct reminding those individuals of the public nature of the agency and the need for all to maintain the highest level of integrity with regard to the financial operations and any related financial reporting responsibilities of the agency; to avoid preparing or issuing fraudulent or misleading financial reports or other information; to protect agency assets from fraud, waste, and abuse; to comply with all relevant laws, rules, policies, and procedures; and to avoid engaging in activities which would otherwise bring dishonor to the agency.

The charter of the audit committee should include, at a minimum, the following provisions:

1. The audit committee should be a standing committee of the board.
2. The audit committee should be composed of at least three members. The chair of the audit committee should preferably have some accounting or financial management background. Each member of the audit committee should have an adequate background and education to allow a reasonable understanding of the information presented in the financial reports of the agency and the comments of auditors with regard to internal control and compliance findings and other issues.
3. The members of the audit committee must be independent from any appearances of other interests that are in conflict with their duties as members of the audit committee.
4. An express recognition that the board, the audit committee, and the management and staff of the agency are responsible for taking all reasonable steps to prevent, detect, and report fraud, waste, and abuse.
5. The audit committee should meet regularly throughout the year. The audit committee can meet by telephone, if that is permissible for other committees. However, the audit committee is strongly urged to meet at least once a year in person. Members of the audit committee may be members of other standing committees of the board, but the audit committee meetings should be separate from the meetings of other committees of the board.
6. The audit committee should record minutes of its meetings.

The Division of State Audit will be available to discuss with the board any questions it might have about the creation of its particular audit committee.

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## RESULTS OF THE AUDIT

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### AUDIT CONCLUSIONS

#### Internal Control

As part of the audit of the Tennessee State School Bond Authority's financial statements for the year ended June 30, 2005, we considered internal control over financial reporting to determine auditing procedures for the purpose of expressing an opinion on the financial statements, as required by auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Consideration of internal control over financial reporting disclosed no material weaknesses.

#### Compliance and Other Matters

The results of our audit tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Fairness of Financial Statement Presentation

The Division of State Audit has rendered an unqualified opinion on the Tennessee State School Bond Authority's financial statements.



STATE OF TENNESSEE  
**COMPTROLLER OF THE TREASURY**  
DEPARTMENT OF AUDIT  
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**Report on Internal Control Over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of  
Financial Statements Performed in Accordance With  
*Government Auditing Standards***

December 9, 2005

The Honorable John G. Morgan  
Comptroller of the Treasury  
State Capitol  
Nashville, Tennessee 37243

Dear Mr. Morgan:

We have audited the financial statements of the Tennessee State School Bond Authority, a component unit of the State of Tennessee, as of and for the year ended June 30, 2005, and have issued our report thereon dated December 9, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Authority's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters

The Honorable John G. Morgan

December 9, 2005

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involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of the Authority's compliance with certain provisions of laws, regulations, and contracts (including the bond resolutions), noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the General Assembly of the State of Tennessee, the board of directors, and management and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record.

Sincerely,

A handwritten signature in black ink that reads "Arthur A. Hayes, Jr." The signature is written in a cursive style with a large, prominent initial "A".

Arthur A. Hayes, Jr., CPA  
Director

AAH/rtp



STATE OF TENNESSEE  
**COMPTROLLER OF THE TREASURY**  
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**Independent Auditor's Report**

December 9, 2005

The Honorable John G. Morgan  
Comptroller of the Treasury  
State Capitol  
Nashville, Tennessee 37243

Dear Mr. Morgan:

We have audited the accompanying statements of net assets of the Tennessee State School Bond Authority, a component unit of the State of Tennessee, as of June 30, 2005, and June 30, 2004, and the related statements of revenues, expenses, and changes in net assets and cash flows for the years then ended. These financial statements are the responsibility of the Authority's management. Our responsibility is to express an opinion on these financial statements, based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion. Tennessee statutes, in addition to audit responsibilities, entrust certain other responsibilities to the Comptroller of the Treasury. Those responsibilities include serving as a member of the board of directors of the Tennessee State School Bond Authority; approving accounting policies of the state as prepared by the state's Department of Finance and Administration; approving certain Authority contracts; maintaining the accounting records for the Tennessee State School Bond Authority; and providing support staff to the Authority.

The Honorable John G. Morgan

December 9, 2005

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In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Authority as of June 30, 2005, and June 30, 2004, and the changes in its financial position and cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis on pages 13 through 20 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audits were conducted for the purpose of forming an opinion on the basic financial statements. The accompanying financial information on pages 42 through 44 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audits of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2005, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, and contracts (including the bond resolutions) and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Sincerely,

A handwritten signature in black ink, appearing to read "Arthur A. Hayes, Jr.", written in a cursive style.

Arthur A. Hayes, Jr., CPA

Director

AAH/rp

## Management's Discussion and Analysis

As management of the Tennessee State School Bond Authority (the "Authority"), we offer readers of the Authority's financial statements this narrative overview and analysis of the financial activities of the Authority for the fiscal year ended June 30, 2005. These activities are compared to the results of the fiscal years ended June 30, 2004, and 2003.

### **Program Activity Highlights**

The Authority's purpose is to provide loans to the State's higher education institutions and to local education agencies ("LEAs") through Qualified Zone Academy Bonds ("QZABs"). The tables below summarize this business activity.

	<b>Higher Education Facilities Programs</b>		
	<b>2005</b>	<b>2004</b>	<b>2003</b>
Number of institutions with outstanding loans	23	14	14
Total number of outstanding loans	264	208	200
Balance of outstanding loans	\$ 520,133,184	\$ 477,867,414	\$ 454,172,896
Number of loans approved in fiscal year	57	20	15
Dollar value of loans approved in fiscal year	\$ 243,921,382	\$ 113,686,550	\$ 82,014,000
Dollar value of loans approved in fiscal year - unfunded	\$ 224,420,872	\$ 109,417,744	\$ 76,770,858
Dollar value of loans issued in fiscal year	\$ 57,553,324	\$ 46,155,418	\$ 58,677,534
Bonds issued in fiscal year	\$ 131,500,000	\$ 165,770,000	\$ -
Commercial paper issued in fiscal year	\$ 44,000,000	\$ 39,000,000	\$ 42,300,000

	<b>Qualified Zone Academy Bond Program</b>		
	<b>2005</b>	<b>2004</b>	<b>2003</b>
Number of LEAs with outstanding loans	13	10	9
Total number of outstanding loans	16	12	10
Balance of outstanding loans	\$ 15,766,633	\$ 17,375,137	\$ 13,555,514
Number of loans approved in fiscal year	7	6	-
Dollar value of loans approved in fiscal year	\$ 14,554,567	\$ 14,956,774	\$ -
Dollar value of loans approved in fiscal year - unfunded	\$ 14,554,567	\$ 14,243,867	\$ -
Dollar value of loans issued in fiscal year	\$ 4,256,804	\$ 5,205,991	\$ 5,383,748
Bonds issued in fiscal year	\$ 12,600,000	\$ 2,445,000	\$ -

The financial statements and the analysis provided in the remainder of this report reflect the financial results of this activity.

### **Debt Administration**

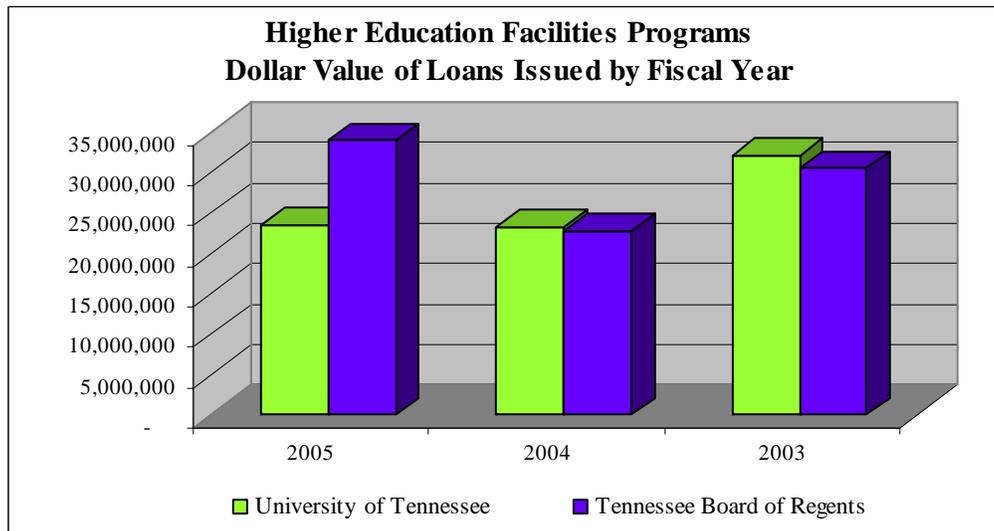
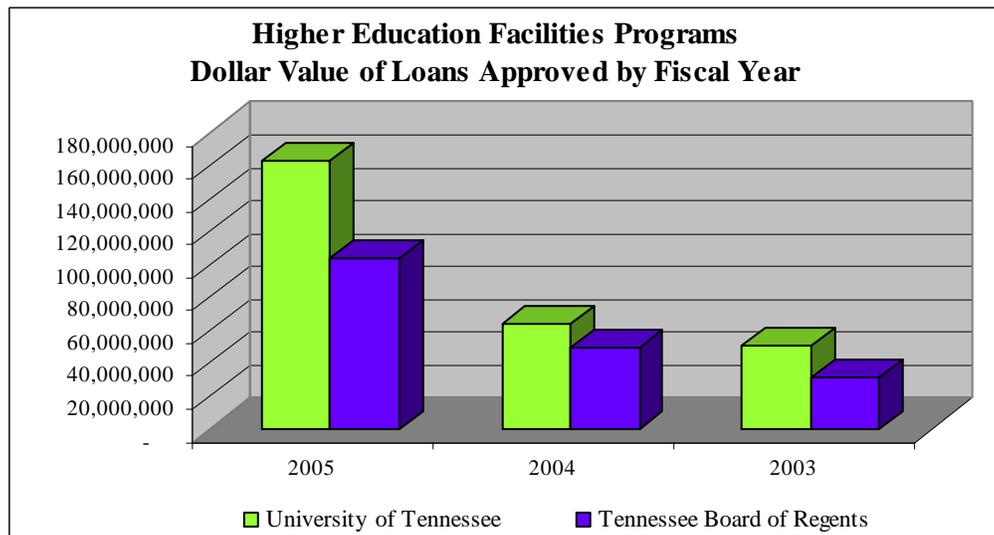
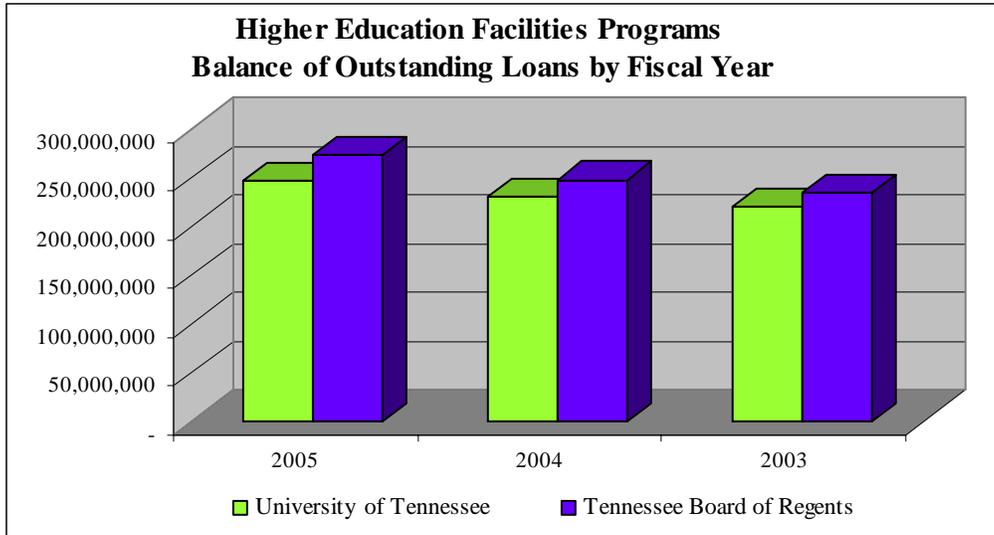
Pursuant to Section 49-3-1201 et seq., *Tennessee Code Annotated*, the General Assembly of the State created the Tennessee State School Bond Authority to issue bonds and notes to fund capital projects for the higher education institutions including both four-year institutions and two-year community colleges as well as to issue the QZABs on behalf of local education agencies throughout the State. For more specific financial information on long-term debt activity, see Note 5, Debt Payable, in the Notes to the Financial Statements.

**Higher Education Facilities Programs.** An analysis of the financial feasibility of each loan application is undertaken before it is approved by the Authority. The Boards are required by the Financing Agreements to pledge or assign to the Authority all of the revenues, fees, rentals, and other charges and moneys received by or for the institution for the payment of the Annual Financing Charges. If the revenues, fees, rentals, and other charges are insufficient to pay the Annual Financing Charges, the Board and the Authority will deduct from the amounts appropriated by the General Assembly for the operation and maintenance of the institution for which the project is undertaken. The Authority is also authorized by statute to intercept the state appropriation to that institution and system if the institution fails to make timely debt service payments to the Authority.

Generally under the financing program for higher education institutions, a project is funded through the Authority's commercial paper program during its construction phase. When projects totaling \$50 million or greater are completed or near completion, the Authority fixes the interest rate for the term of the project by issuing long-term debt. Commercial paper interest rates ranged from 1.00% to 3.07% during the fiscal year 2005, 0.75% to 1.28% in fiscal year 2004, and 0.85% to 1.85% in fiscal year 2003. These rates were a function of the term of the commercial paper and a volatile capital market.

Liquidity for the commercial paper program is provided by an Advance Agreement with WestLB. The commitment fee is .180% paid quarterly in arrears. The Agreement terminates on December 15, 2015, subject to extension and earlier termination. If the liquidity facility is called upon, the Authority has ninety days to repay the advance from the facility. Should the Authority fail to repay the loan within the ninety-day period, the loan converts to a term loan with the bank with four semi-annual payments. Thus, the commercial paper is reported as a long-term liability.

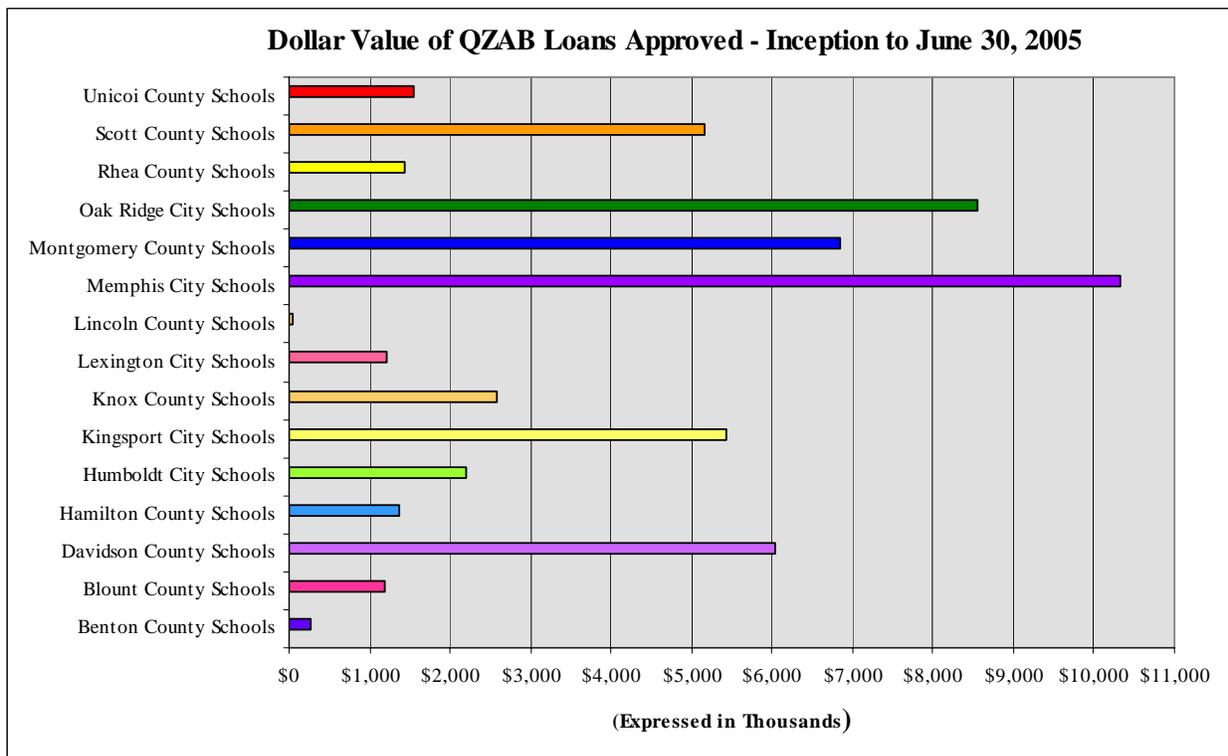
Interest rates on the higher educational facilities long-term fixed-rate bonds range from a low of 2.00% to a high of 7.15%. By pooling the financing of their capital needs, management believes that economic efficiencies of a single large borrowing administered by one agency were achieved. The creditworthiness of both large and small institutions is homogenized into one credit resulting in a lower cost of borrowing and providing a more equitable cost to students who repay the debt through their student debt service fees. Additional benefits accrue to the higher education institutions and the two systems by having one point of debt issuance and administration for all institutions of higher education throughout the state.



The Authority’s higher education facilities program is rated AA, Aa3, and AA- by Fitch, Moody’s Investors Service, and Standard & Poor’s Rating Group, respectively. Fitch comments that the rating reflects the broad coverage provided by higher education fees and charges, the provision to intercept state appropriations, and the State’s intrinsic role in the Authority and its financings as the reason for the AA rating. Moody’s mentions that the rating of Aa3 reflects a strong demand for the state’s educational institutions, support derived from the state’s high rating, and the structural provisions of the program. Standard & Poor’s cites the broad pledge of fees and revenue, the intercept of the state appropriation, and the underlying strong operating support as reasons for the AA- rating.

**Qualified Zone Academy Bond Program.** The QZAB program is a capital financing program originally authorized by the federal government under the Taxpayer Relief Act of 1997, Section 227(a). A QZAB is a taxable bond issued by the State whose proceeds are used to finance certain eligible public schools’ renovation projects and equipment purchases. During the time the bond is outstanding, an eligible holder of a QZAB is generally allowed annual federal income tax credits in lieu of receiving periodic interest payments from the issuer. These credits compensate the holder for lending money to the borrower and function as payments of interest on the bonds. The Tennessee Department of Education distributes the application for a QZAB allocation to all local education agencies in the State. The Department recommends those projects that best meet the requirements of the program to the Authority for funding.

The local education agencies and the city or county supporting the agency must provide a general obligation pledge to the Authority for the repayment of its loans. The Authority is authorized to intercept the local community’s state-shared taxes, should the local education agency/local government fail to repay its loan timely.



## **Overview of the Financial Statements**

The Authority is a discretely presented component unit of the State of Tennessee and uses proprietary fund accounting. The financial statements are prepared in conformity with accounting principles generally accepted in the United States of America using the accrual basis of accounting and the flow of economic resources measurement focus. This basis recognizes revenues when earned and expenses at the time liabilities are incurred. Using the economic resources measurement focus, a reader is presented information that allows him/her to determine the transactions and events that have increased or decreased the total economic resources for the period.

This discussion and analysis is intended to serve as an introduction to the Authority's basic financial statements. The Authority's basic financial statements comprise two components: 1) the basic financial statements and 2) notes to the financial statements. The basic financial statements consist of the Statement of Net Assets; Statement of Revenues, Expenses, and Changes in Net Assets; and the Statement of Cash Flows.

The Statements of Net Assets depict the Authority's financial position at June 30, 2005, and June 30, 2004. The Statements of Revenues, Expenses, and Changes in Net Assets show the results of operations and the change in net assets for the years presented. The Statements of Cash Flows summarize the sources and uses of cash for the fiscal years presented. These statements are accompanied by notes to the financial statements that provide information that is essential to the reader's understanding of the financial statements. The Authority's basic financial statements are followed by supplementary information containing the financial statement information at the program level.

## **Financial Analysis of the Authority**

Standard indicators of financial success are not applicable to the Authority. The financial goal of the Authority is to provide timely access to the capital markets for qualified educational institutions at the lowest possible cost. The Authority successfully achieved this goal. The Authority frequently entered the short-term market with great success. There were no incidents requiring the Authority to draw from the debt service reserve fund or refuse a loan from an applicant due to the inability to obtain capital funding.

<b>Statements of Net Assets Summary</b>			
<b>(in thousands)</b>			
	<u>2005</u>	<u>2004</u>	<u>2003</u>
Current assets	\$ 81,717	\$ 86,801	\$ 54,377
Noncurrent assets	<u>536,800</u>	<u>493,461</u>	<u>463,491</u>
Total assets	<u>618,517</u>	<u>580,262</u>	<u>517,868</u>
Current liabilities	27,532	27,529	32,081
Noncurrent liabilities	<u>584,185</u>	<u>546,553</u>	<u>479,617</u>
Total liabilities	<u>611,717</u>	<u>574,082</u>	<u>511,698</u>
Net assets (unrestricted)	<u>\$ 6,800</u>	<u>\$ 6,180</u>	<u>\$ 6,170</u>

*Note: The Authority owns no capital assets.*

Current assets include approximately \$45,889,000 of unexpended bond proceeds and commercial paper at June 30, 2005, that will fund approved loans, as compared to approximately \$51,233,000 at June 30, 2004, and approximately \$14,508,000 in the fiscal year 2003. During the year ended June 30, 2005, the Authority issued \$131,500,000 in Higher Education Facilities Second Program Bonds which was used to refund \$126,955,000 aggregate principal amount from a portion of the 1998A, 1998B, 1998C, 2000A, 2000B, and 2002A bonds that resulted in net present value savings of \$7,242,140. During the year ended June 30, 2004, the Authority issued \$165,770,000 in Higher Education Facilities Second Program Bonds of which \$67,965,000 was used to refund a portion of the 1987 and 1996A bonds that resulted in net present value savings of \$4,044,540. The Authority also issued \$12,600,000 of Qualified Zone Academy Bonds during the year ended June 30, 2005, and \$2,445,000 during the year ended June 30, 2004. However, during the year ended June 30, 2003, the Authority did not issue any new long-term debt. Principal payments were made on the long-term bonds in the amount of \$22,569,000 in 2005; \$22,911,000 in 2004; and \$22,520,000 in 2003. During 2005 the Authority issued \$44,000,000 in new commercial paper and redeemed \$1,914,000. The Authority issued \$39,000,000 in new commercial paper and redeemed \$53,591,000 during 2004 and issued \$42,300,000 of new commercial paper and redeemed \$9,310,000 during 2003.

The net assets are available to fund operations and other expenses necessary to meet the goals of the Authority. The increase in net assets during the year ending June 30, 2005, was due to an increase in the funding from the Authority to the higher education facilities and eligible public schools. During the year ending June 30, 2004, net assets did not significantly change. The Authority continues to absorb certain administrative costs associated with bonded indebtedness of the higher education facilities program rather than passing those costs to the borrowers of the higher education facilities program.

<b>Statements of Revenues, Expenses, and Changes in Net Assets Summary</b> (in thousands)			
	<u>2005</u>	<u>2004</u>	<u>2003</u>
<b>Operating Revenues</b>			
Revenue from loans	\$ 27,027	\$ 22,956	\$ 24,927
Investment earnings	<u>1,138</u>	<u>423</u>	<u>781</u>
Total operating revenue	<u>28,165</u>	<u>23,379</u>	<u>25,708</u>
<b>Operating Expenses</b>			
Interest expense	25,855	22,273	24,445
Subsidy to borrowers	847	340	2,382
Other expenses	<u>843</u>	<u>756</u>	<u>662</u>
Total operating expenses	<u>27,545</u>	<u>23,369</u>	<u>27,489</u>
Operating income (loss) and change in net assets	<u>\$ 620</u>	<u>\$ 10</u>	<u>\$ (1,781)</u>
<i>Note: The Authority has no non-operating revenues or expenses.</i>			

The Authority's operating revenues are supported by revenue from loans in the form of administrative fees, interest on loans, and investment income earned on cash. Operating expenses include interest expense on outstanding bonds and commercial paper, administrative expenses, and the amortization of bond costs of issuance. The Authority elected to return the investment income that it earns on funds held by the Trustee and interest earned on unspent bond proceeds as a subsidy to its borrowers in the higher education facilities program. During 2003, the Authority had elected to provide an additional \$1.7 million in subsidy to its borrowers from its unrestricted net assets.

Pursuant to the bond resolution for the QZABs, Sinking Fund payments are invested in the State Pooled Investment Fund (the "SPIF"). SPIF rates for 2005 ranged from 1.23% to 3.07%. Investment earnings related to the QZAB program are held by the Authority for the benefit of the local education agencies and credited to their individual loans annually.

The increase in operating income and change in net assets between the fiscal years 2005 and 2004 was mostly affected by the Authority's investments earning at a higher rate in fiscal year 2005 than in fiscal year 2004. The increase in operating income and change in net assets between the fiscal years 2004 and 2003 was affected by the savings from the 2004 refunding bond issuance, decrease in the amount given in subsidy to the Authority's borrowers, and from a stabilizing market. The investment earnings are a function of prevailing market interest rates and the daily invested balance.

### **Economic and Demographic Factors Affecting Future Financing Activities**

**Higher Education Facilities Programs.** As Tennessee enters an economic era that emphasizes the human capital potential of its citizens rather than physical capital and natural resources, higher education must be positioned to serve the broader-based need for access to post-secondary education. A host of policy and environmental factors influence both demands for access and the means through which this demand will be met. These factors include:

- The advent of the Tennessee Education Lottery Scholarship program has allowed more Tennesseans to attend college. In Fall 2005, the Tennessee Lottery provided \$160 million in scholarships to more than 56,000 students.
- Tennessee will experience sustained enrollment growth throughout the remainder of the decade as a result of the baby-boom echo. According to the Southern Regional Education Board, the number of high school graduates in the state of Tennessee will increase by more than 4,000 students through the end of this decade. We anticipate that many of these students will matriculate through Tennessee's higher education system.
- The demographic composition of the state is changing dramatically and higher education must position itself to serve the needs of an increasingly diverse populace.

In the Knowledge Economy, the importance of receiving training beyond high school is significant. Presently, 19.6 percent of Tennesseans age 25 and older hold a college degree, compared to the national average of 25.2 percent. In order to reach the average educational attainment levels of our border-states, Tennessee would need to immediately create more than 181,500 new college graduates. Furthermore, the percentage of adults in the state with an associate degree or some college in 2000 was 27.1 percent, in comparison with the national average of 29.6 percent. The availability of new and/or improved learning facilities near work and home will have a major impact on the State's success in achieving these goals.

**Qualified Zone Academy Bond Program.** As of June 30, 2005, the QZAB program had unused allocations totaling \$19,700,000. Subsequent to the year ended June 30, 2005, the Authority priced QZAB bonds in the amount of \$17,545,000, dated December 8, 2005. The State has up to two years after the yearly allocations are made by the Federal government to issue bonds or the funds are forfeited. After the issuance of the QZAB bonds, dated December 8, 2005, the total unused allocation will be \$2,155,000 which will expire on December 31, 2007. The Authority staff along with the staff of the State Department of Education is encouraging local education authorities, cities, and counties to take advantage of these tax-free loans.

### **Contacting the Authority's Management Team**

This discussion and analysis is designed to provide our citizens, education agencies, investors, and creditors with a general overview of the Authority's finances and to demonstrate its accountability for the monies it receives. If you have questions about this report or need additional financial information, contact the Director of Bond Finance, State of Tennessee, Suite 1600, James K. Polk Building, Nashville, Tennessee 37243-0273; visit our website at [www.comptroller.state.tn.us/cpdivbf.htm](http://www.comptroller.state.tn.us/cpdivbf.htm); or call (615) 401-7872.

**TENNESSEE STATE SCHOOL BOND AUTHORITY**  
**STATEMENTS OF NET ASSETS**  
**JUNE 30, 2005, AND JUNE 30, 2004**

(Expressed in Thousands)		
	<u>June 30, 2005</u>	<u>June 30, 2004</u>
<b>ASSETS</b>		
Current assets:		
Cash (Note 2)	\$ 53,013	\$ 58,222
Cash with fiscal agent (Note 2)	-	1
Investments with fiscal agent (Note 2)	370	5
Loans receivable (Note 3)	24,369	24,178
Interest receivable (Note 3)	3,596	4,024
Receivables for administrative fees (Note 3)	369	371
<b>Total current assets</b>	<b>81,717</b>	<b>86,801</b>
Noncurrent assets:		
Restricted cash (Notes 2 and 4)	7,509	5,299
Restricted investments (Notes 2 and 4)	12,300	11,601
Loans receivable (Note 3)	511,515	471,065
Deferred charges	5,476	5,496
<b>Total noncurrent assets</b>	<b>536,800</b>	<b>493,461</b>
<b>Total assets</b>	<b>618,517</b>	<b>580,262</b>
<b>LIABILITIES</b>		
Current liabilities:		
Accounts payable	31	-
Due to local education authorities	615	-
Accrued interest payable	3,801	4,176
Deferred revenue (Note 6)	1,035	933
Bonds payable (Note 5)	22,050	22,420
<b>Total current liabilities</b>	<b>27,532</b>	<b>27,529</b>
Noncurrent liabilities:		
Deferred revenue (Note 6)	11,906	9,432
Commercial paper payable (Note 5)	74,242	32,156
Bonds payable (Note 5)	498,037	504,965
<b>Total noncurrent liabilities</b>	<b>584,185</b>	<b>546,553</b>
<b>Total liabilities</b>	<b>611,717</b>	<b>574,082</b>
<b>NET ASSETS</b>		
Unrestricted	\$ 6,800	\$ 6,180

The notes to the financial statements are an integral part of this statement.

**TENNESSEE STATE SCHOOL BOND AUTHORITY**  
**STATEMENTS OF REVENUES, EXPENSES, AND**  
**CHANGES IN NET ASSETS**  
**FOR THE YEARS ENDED JUNE 30, 2005, AND JUNE 30, 2004**

(Expressed in Thousands)

	Year Ended June 30, 2005	Year Ended June 30, 2004
<b>OPERATING REVENUES</b>		
Revenue from loans	\$ 27,027	\$ 22,956
Investment earnings	1,138	423
Total operating revenues	28,165	23,379
<b>OPERATING EXPENSES</b>		
Interest expense-commercial paper	939	515
Interest expense-bonds	24,916	21,758
Subsidy to borrowers	847	340
Administrative expense	548	527
Amortization of bond issuance costs	295	229
Total operating expenses	27,545	23,369
Operating income and change in net assets	620	10
Net assets, July 1	6,180	6,170
Net assets, June 30	\$ 6,800	\$ 6,180

The notes to the financial statements are an integral part of this statement.

**TENNESSEE STATE SCHOOL BOND AUTHORITY**  
**STATEMENTS OF CASH FLOWS**  
**FOR THE YEARS ENDED JUNE 30, 2005, AND JUNE 30, 2004**

(Expressed in Thousands)

	Year Ended June 30, 2005	Year Ended June 30, 2004
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Receipts from borrowers for administrative fees	\$ 376	\$ 268
Payment to suppliers	(548)	(527)
Receipts from borrowers to the interest rate reserve fund	174	183
Payments to borrowers from the interest rate reserve fund	(257)	(30)
Net cash used in operating activities	(255)	(106)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Proceeds from sale of bonds	12,600	101,527
Proceeds from sale of refunding bonds	139,009	70,377
Proceeds from sale of commercial paper	44,000	39,000
Bond issuance costs paid	(884)	(526)
Refunding bond proceeds placed in escrow	(137,705)	(70,130)
Principal paid - bonds and commercial paper	(24,483)	(80,811)
Interest paid - bonds and commercial paper	(25,620)	(20,718)
Subsidy to borrowers	(793)	(255)
Net cash provided by noncapital financing activities	6,124	38,464
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Purchases of investments	(19,439)	(45,229)
Proceeds from sales and maturities of investments	23,006	46,736
Interest received on investments	924	374
Loans issued	(61,810)	(51,361)
Collections of loan principal	22,898	24,526
Interest received on loans	25,552	20,671
Net cash used in investing activities	(8,869)	(4,283)
Net increase (decrease) in cash	(3,000)	34,075
Cash, July 1	63,522	29,447
Cash, June 30	\$ 60,522	\$ 63,522

**TENNESSEE STATE SCHOOL BOND AUTHORITY**  
**STATEMENTS OF CASH FLOWS**  
**FOR THE YEARS ENDED JUNE 30, 2005, AND JUNE 30, 2004**

(Expressed in Thousands)

	Year Ended June 30, 2005	Year Ended June 30, 2004
<b>Reconciliation of cash to the Statement of Net Assets:</b>		
Cash	\$ 53,013	\$ 58,222
Cash with fiscal agent	-	1
Restricted cash	7,509	5,299
Cash, June 30	\$ 60,522	\$ 63,522
<b>Reconciliation of operating income to net cash used in operating activities:</b>		
Operating income	\$ 620	\$ 10
Adjustments to reconcile operating income to net cash used in operating activities:		
Amortization of bond issuance costs	295	229
Investment earnings	(1,138)	(423)
Interest expense	25,855	22,273
Subsidy to borrowers	847	340
Interest income from loans	(26,653)	(22,581)
Changes in assets and liabilities:		
(Increase) decrease in receivables for administrative fees	2	(106)
Increase (decrease) in deferred revenue	(83)	152
Total adjustments	(875)	(116)
Net cash used in operating activities	\$ (255)	\$ (106)
<b>Noncash financing activities:</b>		
Accretion of capital appreciation bonds	\$ 898	\$ 1,018
Bond issuance costs	(7,059)	(3,689)
Total noncash financing activities	\$ (6,161)	\$ (2,671)
<b>Noncash investing activities:</b>		
Net appreciation in value of investments reported at fair value	\$ 40	\$ 8

The notes to the financial statements are an integral part of this statement.

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements**  
**June 30, 2005, and June 30, 2004**

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**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Reporting Entity**

The Tennessee State School Bond Authority (the Authority) was created to provide a mechanism for financing capital projects for the state's higher education institutions. In addition, during 1999, the General Assembly empowered the Authority to issue Qualified Zone Academy Bonds (QZABs) for financing improvement projects to local education agencies pursuant to the federal program authorized in the Taxpayer Relief Act of 1997.

The Authority is a component unit of the State of Tennessee (the State) and a separate legal entity. In accordance with the Governmental Accounting Standards Board's (GASB) Statement No. 14, *The Financial Reporting Entity*, the Authority is discretely presented in the *Tennessee Comprehensive Annual Financial Report* because the Authority's board consists of only state officials and, therefore, the state has the ability to affect the day-to-day operations of the Authority.

**Basis of Presentation**

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. The Authority has the option of following subsequent private-sector guidance subject to this same limitation. The Authority has elected not to follow subsequent private-sector guidance.

**Measurement Focus and Basis of Accounting**

The accompanying financial statements have been prepared using the accrual basis of accounting and the flow of economic resources measurement focus. Under this basis, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

The Tennessee State School Bond Authority distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with principal ongoing operations. The Authority's principal operation is to provide loans to higher educational facilities. Therefore, the Authority also recognizes income on

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2005, and June 30, 2004**

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investments as operating revenue. The Authority's operating expenses include interest paid on borrowings, subsidies to borrowers, bond issuance costs, arbitrage, and administrative expenses. Any revenues and expenses not meeting this definition would be reported as nonoperating revenues and expenses.

**Investments**

Investments are stated at fair value.

**Amortized Amounts**

A. Bond Issuance Costs. The Authority amortizes bond issuance costs using the straight-line method over the life of the bonds. Unamortized bond issuance costs are reported as deferred charges.

B. Bond Discounts, Premiums, and Deferred Amount on Refundings. The Authority amortizes bond discounts and premiums using the straight-line method over the life of the bonds. The deferred amount on refundings is amortized using the straight-line method over the remaining life of the old debt or the life of the new debt, whichever is shorter. Bonds payable are reported net of the applicable unamortized bond discount or premium and the unamortized deferred amount on refundings.

Amortization of bond discount, premium, and deferred amount on refundings is reported with bond interest expense in the financial statements.

C. Accretion. The difference between the face amount of College Saver Bonds (capital appreciation bonds) and the public offering price is not treated as bond discount. Capital appreciation bonds are subject to redemption at prices which increase from the initial public offering price to the face amount. The carrying amount of these bonds is adjusted semi-annually and at June 30 to reflect the increased liability, with a corresponding charge to interest expense.

D. Deferred Revenue. When the Authority issues bonds to finance capital projects, the par amount of the bonds is adjusted by certain amounts (such as bond discount/premium, underwriters' fees, and other costs of issuance) in order to arrive at the amount of bond proceeds available for capital expenditures. These amounts, discussed above, are capitalized and amortized pursuant to accounting principles generally accepted in the United States of America. A similar situation arises when accounting for the loans to the higher education institutions and local education agencies. Because of the adjustments mentioned above (discount, costs of issuance, etc.), the principal amount of the loan differs from the actual amount

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2005, and June 30, 2004**

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of funds available for capital expenditures. Because the higher education institutions and the local education agencies bear the cost of this difference, it is carried on the statement of net assets as deferred revenue and amortized on a straight-line basis over the life of the related bond.

The Authority requires the higher education institutions to contribute funds to the Interest Rate Reserve Fund based on the amount of outstanding commercial paper. The principal of the Interest Rate Reserve Fund is credited back to the institution as commercial paper is redeemed. The Interest Rate Reserve Fund is reported on the statement of net assets as deferred revenue and is not amortized.

**NOTE 2. DEPOSITS AND INVESTMENTS**

The Authority has implemented Governmental Accounting Standards Board Statement No. 40, *Deposit and Investment Risk Disclosures*, which established and modified the disclosure requirements for deposits and investments. Therefore, the 2004 deposit and investment disclosures have been presented in compliance with GASB 40, for comparative purposes. The investments under the Higher Education First Program General Bond Resolution of the Tennessee State School Bond Authority can be invested in direct obligations of the United States, or obligations of which the principal and interest are guaranteed by the United States. Moneys pertaining to the Higher Education Second Program General Bond Resolution and the Qualified Zone Academy Bonds First Program Resolution of the Tennessee State School Bond Authority, pursuant to *Tennessee Code Annotated*, Section 49-3-1205, can be invested in obligations of the United States or its agencies under flexible repurchase agreements which are fully collateralized by obligations of the United States or obligations the timely payment of the principal of and interest on which are guaranteed by the United States, the state investment pool as provided in *Tennessee Code Annotated*, Section 9-4-603, and any other investment authorized by the state investment policy adopted by the State Funding Board pursuant to *Tennessee Code Annotated*, Section 9-4-602.

**Deposits**

The Tennessee State School Bond Authority has cash on deposit in the Pooled Investment Fund administered by the State Treasurer. The fund's investment policy and required risk disclosures are presented in the *Tennessee Comprehensive Annual Financial Report* for the years ended June 30, 2005, and June 30, 2004. The report may be obtained by writing to the Tennessee Department of Finance and Administration, Division of Accounts, 14th Floor William R. Snodgrass Tennessee

**Tennessee State School Bond Authority  
Notes to the Financial Statements (Cont.)  
June 30, 2005, and June 30, 2004**

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Tower, 312 Eight Avenue North, Nashville, Tennessee 37243-0298, or by calling (615) 741-2140.

The Authority's deposits are held in a financial institution, which participates in the bank collateral pool administered by the State Treasurer. The securities pledged to protect these accounts are pledged in the aggregate rather than against each individual account. The members of the pool may be required by agreement to pay an assessment to cover any deficiency. Under this additional assessment agreement, public fund accounts covered by the pool are considered to be insured for purposes of credit risk disclosure.

**Investments**

As of June 30, 2005, the Authority had the following investments:

<u>Investment</u>	<u>Maturity</u>	<u>Fair Value</u>
U.S. Treasury Bills	October 27, 2005	\$ 8,250,929
U.S. Treasury Securities:		
State and Local Government Series		<u>4,419,476</u>
Total Investments		<u>\$12,670,405</u>

During the fiscal year ended June 30, 2005, one QZAB borrower refunded its loan outside of the Tennessee State School Bond Authority. A State and Local Government Series U.S. Treasury Security was placed with the Tennessee State School Bond Authority to cover the borrower's remaining loan balance.

As of June 30, 2004, the Authority had the following investments:

<u>Investment</u>	<u>Maturity</u>	<u>Fair Value</u>
U.S. Treasury Bills	October 24, 2004	\$11,606,497

**Interest Rate Risk**

Interest rate risk is the risk that future changes in prevailing market rates of interest will have an adverse effect on the fair value of debt investments. The Authority does not have a formal investment policy that limits investment maturities as a means of managing its exposure to interest rate risk.

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2005, and June 30, 2004**

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**Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. At June 30, 2005, and June 30, 2004, the Authority's investments were in U.S. Government obligations which are not considered to have credit risk.

**Custodial Credit Risk**

Investment securities are exposed to custodial credit risk if they are uninsured, are not registered in the name of the Authority and are held by either the counterparty or the counterparty's trust department or agent but not in the Authority's name. At June 30, 2005, and June 30, 2004, the Authority's investments were registered in the name of the Authority.

**Concentration of Credit Risk**

A concentration of investments in any one single issuer of debt securities presents a greater risk for loss in the event that the issuer fails on its obligations. At June 30, 2005, and June 30, 2004, the Authority's investments were in U.S. Treasury securities.

**Derivative**

On November 24, 2004, the Authority entered into a Forward Delivery Agreement (the "Agreement") with Bank of America, N.A. relating to the Series 2004 QZABs. The notional amount of the Agreement is \$624,050. The Agreement guarantees a fixed rate of interest of 3% on the funds deposited in the sinking fund account. The deposits, from borrowers' loan repayments, will be deposited into the account on November 24, 2005, and each November 24 thereafter through 2020 to ensure the moneys are available to purchase securities from Bank of America. The deposits along with the interest earnings will be used to redeem the \$12,600,000 Series 2004 QZAB at maturity. As a result of the Agreement, borrowers will repay only \$9,984,800 of the \$12,600,000 principal. The investments will be held by the State Treasurer in the Authority's name. As of June 30, 2005, no funds were invested in the Agreement. The fair market value of the Agreement, as it relates to the QZAB program, for the fiscal year ended June 30, 2005, was approximately (\$639,334).

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2005, and June 30, 2004**

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The Authority negotiated a “one way” termination provision in the event of counterparty default on the Agreement. The Authority also has the right to optionally terminate the Agreement at any time. At the time of the optional termination, if the market rate is above the guaranteed rate, the Authority would be obligated to make a termination payment to the Provider.

**NOTE 3. LOANS RECEIVABLE**

**Higher Education Facilities Programs**

The Authority has entered into financing agreements with both the Board of Trustees of the University of Tennessee (the Board of Trustees) and the Tennessee Board of Regents of the State University and Community College System of the State of Tennessee (the Tennessee Board of Regents). The First Financing Agreement and the Second Financing Agreement (the “Agreements”), are dated May 1, 1967 and November 1, 1997, respectively, as amended. Under the Agreements, the Authority agrees to finance projects for the Board of Trustees or the Tennessee Board of Regents. Annual financing charges payable under the Agreements must be sufficient to pay the debt obligations of the Authority and the costs of administering the programs.

**Qualified Zone Academy Bonds Program**

The Authority has entered into loan agreements with the local education agencies for the 1999 QZABs, dated November 30, 1999; the 2001 QZABs dated December 18, 2001; the 2003 QZABs dated December 23, 2003; and the 2004 QZABs dated November 24, 2004. Under the agreements, the Authority agrees to finance renovation projects and/or for the purchase of equipment for the local education agencies. On the annual date of the agreements, the borrower makes an annual principal payment into a bond fund held by the State Treasurer that will pay the bonds at maturity.

**NOTE 4. RESTRICTED ASSETS**

**Cash and Investments**

The General Higher Education Facilities Bond Resolution (the First Program) requires that an amount equal to the maximum annual debt service requirement be placed in a debt service reserve account with the trustee. The first general bond resolution is effective for all bonds issued prior to 1998.

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2005, and June 30, 2004**

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The Higher Education Facilities Second Program General Bond Resolution, effective for all bonds issued in 1998 and thereafter, permits the Authority to satisfy the debt service reserve requirement by maintaining a Reserve Fund Credit Facility. The Authority obtained a surety bond, constituting a Reserve Fund Credit Facility under the Resolution, in lieu of maintaining a debt service reserve fund for the 1998 Series A, B, C, and D; 2000 Series A and B; 2002 Series A; 2004 Series A, B, and C; and 2005 Series A and B Bonds.

The first program bond resolution of the QZABs requires the establishment of a special trust fund, the bond fund (or sinking fund) account. These accounts represent the funds set aside to redeem the QZABs at maturity.

**NOTE 5. DEBT PAYABLE**

**Higher Education Facilities Programs**

- A. Bonds. The bonds issued under the First and Second Program Higher Education Facilities Bond Resolutions constitute special obligations of the Authority. The First Program, which commenced in 1967, is no longer utilized, but any payments by the Boards thereunder will be superior to the Boards' payments under the Second Program Higher Education Facilities Bond Resolution. The principal, Sinking Fund Installments, if any, and Redemption Price of and interest on the bonds are payable solely from the Annual Financing Charges, Legislative Appropriations, and other moneys and securities held or set aside under the Resolutions.
- B. Commercial Paper. Commercial paper constitutes a special obligation of the Authority. Principal of and interest on the commercial paper is payable from the following sources: (i) as to principal only, the proceeds of the sale of commercial paper issued to pay the principal of other outstanding commercial paper, (ii) the proceeds of draws on the Liquidity Facility, (iii) available revenues, (iv) the moneys and securities (if any) on deposit in the Reimbursement Fund and in the Debt Service Fund, (v) the moneys and securities (if any) on deposit in the Project Construction Account for such projects, and (vi) the proceeds of bonds or notes issued to make such payments.

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2005, and June 30, 2004**

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**Qualified Zone Academy Bonds Program**

On September 9, 1999, the Authority adopted a Qualified Zone Academy Bond Resolution authorizing the issuance of Qualified Zone Academy Bonds to local education agencies for the purpose of financing eligible costs of certain projects. The State Department of Education recommends the projects to the Authority that should be funded under the QZABs program. The Taxpayer Relief Act of 1997 provided this financial tool whereby interest on QZABs is paid by the federal government in the form of an annual tax credit to the financial institutions that hold the QZABs. The bonds are secured solely by the payments made by the borrowers under the Loan Agreements, including amounts collected from unobligated state-shared taxes in the event of non-payment by the local education agencies and by certain funds held under the Qualified Zone Academy Bond Resolution. The Authority has no taxing power. Furthermore, the State of Tennessee shall not be liable on the bonds and the bonds shall not be a debt of the State of Tennessee.

Changes in debt payable for the year ended June 30, 2005, and 2004 are as follows (expressed in thousands):

	Balance			Balance	Amounts
	July 1, 2004	Additions	Deletions	June 30, 2005	Due Within
					One Year
Commercial paper	\$ 32,156	\$ 44,000	\$ 1,914	\$ 74,242	\$ -
Bonds payable	\$ 531,212	\$ 144,998	\$ 149,524	\$ 526,686	\$ 22,050
Less: unamortized bond discount/premium	5,551	7,634	491	12,694	-
Less: unamortized deferred amount on refundings	(9,378)	(10,632)	(717)	(19,293)	-
Total bonds payable	<u>\$ 527,385</u>	<u>\$ 142,000</u>	<u>\$ 149,298</u>	<u>\$ 520,087</u>	<u>\$ 22,050</u>

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2005, and June 30, 2004**

	Balance July 1, 2003	Additions	Deletions	Balance June 30, 2004	Amounts Due Within One Year
Commercial paper	\$ 46,747	\$ 39,000	\$ 53,591	\$ 32,156	\$ -
Bonds payable	\$ 452,305	\$ 169,233	\$ 90,326	\$ 531,212	\$ 22,420
Less: unamortized bond discount/premium	(213)	5,374	(390)	5,551	-
Less: unamortized deferred amount on refundings	(2,283)	(7,331)	(236)	(9,378)	-
Total bonds payable	\$ 449,809	\$ 167,276	\$ 89,700	\$ 527,385	\$ 22,420

Additions to bonds payable include accretion of interest in the amount of \$897,897 in 2005 and \$1,017,780 in 2004.

Bonds and commercial paper payable at June 30, 2005, and June 30, 2004, are as follows (expressed in thousands):

	<u>June 30, 2005</u>	<u>June 30, 2004</u>
Bonds Payable:		
1976 Series B at an interest rate of 3.0% maturing to 2011 (original par - \$6,037)	\$ 1,117	\$ 1,366
1989 College Saver Bonds with yields of 6.85% to 6.9% maturing to 2010 (at accreted value); (original principal - \$21,935)	11,449	13,311
1996 Series A at an interest rate of 6.0% maturing to 2006 (original par - \$102,710)	2,815	5,475
1996 Refunding Series B at interest rates from 5.0% to 5.25% maturing to 2011 (original par - \$55,300)	7,280	8,355
1996 Refunding Series C at interest rates from 5.375% to 6.0% maturing to 2020 (original par \$4,045)	4,045	4,045

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2005, and June 30, 2004**

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1998 Series A at interest rates from 4.30% to 5.00% maturing to 2028 (original par - \$54,865); see additional disclosures regarding the 2005 advance refunding	24,825	48,365
1998 Series B (Taxable) at interest rates from 5.85% to 6.00% maturing to 2009 (original par \$15,460); see additional disclosures regarding the 2005 advance refunding	1,420	14,265
1998 Refunding Series C at interest rates from 4.20% to 5.00% maturing to 2008 (original par - \$48,735); see additional disclosures regarding the 2005 advance refunding	4,170	14,375
1998 Refunding Series D at interest rates from 4.05% to 4.85% maturing to 2021 (original par - \$33,540)	21,395	22,400
2000 Series A at interest rates from 4.60% to 5.125% maturing to 2010 (original par - \$70,680); see additional disclosures regarding the 2005 advance refunding	10,250	65,150
2000 Series B at an interest rate at 7.15% maturing to 2010 (original par - \$33,730); see additional disclosures regarding the 2005 advance refunding	12,290	28,240
2002 Series A at interest rates from 4.50% to 5.25% maturing to 2032 (original par - \$119,135); see additional disclosures regarding the 2005 advance refunding	90,665	113,030
2004 Series A at interest rates from 2.25% to 4.50% maturing to 2026 (original par - \$67,965)	67,685	67,965
2004 Series B at interest rates from 2.25% to 4.50% maturing to 2034 (original par - \$60,575)	58,965	60,575

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2005, and June 30, 2004**

2004 Series C at interest rates from 2.00% to 5.50% maturing to 2034 (original par - \$37,230)	37,150	37,230
2005 Series A at interest rates from 3.25% to 5.00% maturing to 2030 (original par - \$100,540)	100,540	-
2005 Series B at interest rates from 4.15% to 4.88% maturing to 2028 (original par - \$30,960)	30,960	-
Qualified Zone Academy Bonds non-interest bearing maturing in 2011 (original par - \$13,290)	13,290	13,290
Qualified Zone Academy Bonds non-interest bearing maturing in 2015 (original par - \$11,330)	11,330	11,330
Qualified Zone Academy Bonds non-interest bearing maturing in 2018 (original par - \$2,445)	2,445	2,445
Qualified Zone Academy Bonds non-interest bearing maturing in 2021 (original par - \$12,600)	<u>12,600</u>	<u>-</u>
Total Par Amount of Bonds Payable	526,686	531,212
Plus Unamortized Premium/Less Unamortized Discount	<u>12,694</u>	<u>5,551</u>
Bonds Payable Net of Unamortized Premium/ Discount	539,380	536,763
Less: Deferred Amount on Refundings	<u>(19,293)</u>	<u>(9,378)</u>
Net Bonds Payable	<u>\$ 520,087</u>	<u>\$ 527,385</u>
Commercial paper, at varied interest rates from 2.35% to 3.07%	<u>\$ 74,242</u>	<u>\$ 32,156</u>

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2005, and June 30, 2004**

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Debt service requirements to maturity of the bonds payable at June 30, 2005, are as follows (expressed in thousands):

For the Year(s) <u>Ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2006	\$ 21,070	\$ 22,821	\$ 43,891
2007	21,379	22,496	43,875
2008	22,176	21,740	43,916
2009	23,095	20,986	44,081
2010	24,116	20,139	44,255
2011-2015	118,804	76,082	194,886
2016-2020	115,346	53,135	168,481
2021-2025	100,951	31,062	132,013
2026-2030	64,023	12,763	76,786
2031-2034	20,978	2,193	23,171
	<u>\$ 531,938</u>	<u>\$ 283,417</u>	<u>\$ 815,355</u>

The above principal for bonds is more than that presented on the accompanying financial statements by \$11.851 million. Of this amount, \$7.442 million represents accretion to date on the unmatured portion of the 1989 College Saver Bonds. This accretion has been reported as bond principal in the accompanying financial statements. In the debt service schedule above, however, it has been reported as interest in the years (2006-2010) in which the bonds mature. The \$11.851 million also includes \$19.293 million, representing the deferred amount on bond refundings. This amount is presented as a deduction from bonds payable in the accompanying financial statements but is not reflected in the debt service schedule above.

The Authority may issue taxable and/or tax-exempt bonds. Proceeds for the tax-exempt bonds issued after September 1, 1986, are subject to the 1986 Tax Reform Act. The Authority invests, records, and reports these proceeds in the manner set forth by the U.S. Treasury and Internal Revenue Service to maintain the tax-exempt status of the bonds. Arbitrage liabilities, when applicable, are reported as a current accrued liability. At June 30, 2005, and 2004, the Authority did not have a liability for arbitrage.

On November 24, 2004, the Authority issued \$12,600,000 of Qualified Zone Academy Bonds (QZABs) to finance improvement loans for qualifying primary and

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2005, and June 30, 2004**

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secondary (K-12) schools in the state. The QZABs are part of a federal government program administered by the Tennessee Department of Education in which a federal tax credit is given to investors in lieu of interest on the bonds. On each November 24, the 2004 QZAB borrowers make an annual principal payment into a bond fund held by the State Treasurer to pay the bonds at maturity on November 24, 2020.

On June 8, 2005, the Authority issued two new series of bonds, 2005 Series A and B. The 2005 Series A tax-exempt bond proceeds in the amount of \$100,540,000 went to advance refund \$22,060,000 aggregate principal amount of the 1998 Series A bonds, \$6,245,000 aggregate principal amount of the 1998 Series C bonds, \$53,135,000 aggregate principal amount of the 2000 Series A bonds, and \$19,010,000 aggregate principal amount of the 2002 Series A bonds. The 2005 Series A refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$6,716,722. This amount is reported as a deduction from bonds payable and is being charged to operations through the year 2030. The 2005 Series A refunding resulted in a reduction of total debt service payments of \$6,792,801 over the next 25 years and an economic gain (difference between the present values of the old and new debt service payments) of \$4,905,281. The 2005 Series B taxable bond proceeds in the amount of \$30,960,000 went to advance refund \$12,540,000 aggregate principal amount of the 1998 Series B bonds and \$13,965,000 aggregate principal amount of the 2000 Series B bonds. The 2005 Series B refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$3,914,939. This amount is reported as a deduction from bonds payable and is being charged to operations through the year 2028. The 2005 Series B refunding resulted in a reduction of total debt service payments of \$1,921,181 over the next 23 years and an economic gain (difference between the present values of the old and new debt service payments) of \$1,724,215. The funds provided for the advance refundings were placed in irrevocable refunding trust funds to pay the interest on the refunded bonds on each interest payment date to and including the respective redemption date and on the respective redemption the redemption price then due on the refunded bonds.

**Prior-Year Defeasance of Debt**

In prior years, certain Authority bonds were defeased by placing the proceeds of new bonds in irrevocable trusts to provide for all future debt service on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the Authority's financial statements. On June 30, 2005, \$97,745,000 of bonds outstanding is considered defeased.

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2005, and June 30, 2004**

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**Commercial Paper Program**

The Tennessee State School Bond Authority issues short-term debt to finance certain capital projects for the State of Tennessee's higher education institutions. The maximum principal to be issued by the Authority is \$150,000,000. Commercial paper may be issued as tax-exempt or as taxable. At the program's inception, commercial paper refinanced certain outstanding bond anticipation note indebtedness that the Authority had previously issued to finance capital projects. The commercial paper dealer is J.P. Morgan Chase. At June 30, 2005, \$72,922,000 of tax-exempt commercial paper and \$1,320,000 of taxable commercial paper was outstanding. At June 30, 2004, \$30,836,000 of tax-exempt commercial paper and \$1,320,000 of taxable commercial paper was outstanding.

The maturity of the paper may not exceed 270 days, and the maximum interest rate may not exceed 12%. Upon maturity, the paper is remarketed by the commercial paper dealer, redeemed, or extinguished with long-term debt. Interest on commercial paper is at varied rates, ranging from 1.00% to 3.07% during the fiscal year. Interest is payable upon maturity.

The commercial paper liquidity provider, under an Advance Agreement, is WestLB, New York branch with a termination date of December 15, 2015, subject to extension and earlier termination. The total available commitment is \$152,250,000. The obligation of WestLB is to purchase unremarketed commercial paper. In the event the liquidity facility is called upon, the Authority has ninety days to repay the advance from the facility. Should the Authority fail to repay the loan within the ninety-day period, it converts to a term loan with four semi-annual payments. In accordance with Financial Accounting Standards Board Statement No. 6, *Classification of Short-Term Obligations Expected to Be Refinanced*, this agreement meets the criteria of a financing agreement, thus, the commercial paper payable is classified as a long-term liability.

**NOTE 6. DEFERRED REVENUE**

Changes in deferred revenue for the year ended June 30, 2005, and 2004, are as follows (expressed in thousands):

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2005, and June 30, 2004**

	Balance July 1, 2004	Additions	Deletions	Balance June 30, 2005
Interest rate reserve fund	\$ 363	\$ 173	\$ 257	\$ 279
Other deferred revenue	10,002	4,649	1,989	12,662
Total deferred revenue	<u>\$ 10,365</u>	<u>\$ 4,822</u>	<u>\$ 2,246</u>	<u>\$ 12,941</u>

	Balance July 1, 2003	Additions	Deletions	Balance June 30, 2004
Interest rate reserve fund	\$ 210	\$ 183	\$ 30	\$ 363
Other deferred revenue	7,034	3,936	968	10,002
Total deferred revenue	<u>\$ 7,244</u>	<u>\$ 4,119</u>	<u>\$ 998</u>	<u>\$ 10,365</u>

Deferred revenue at June 30, 2005, and June 30, 2004, is as follows (expressed in thousands):

	<u>June 30, 2005</u>	<u>June 30, 2004</u>
Interest Rate Reserve Fund	\$ 279	\$ 363
Difference in bond proceeds available for capital expenditure and the par value of bonds to be repaid-adjustments for discount/premium, underwriters' fees, and other costs of issuance:		
1996 Series B bonds; amortized through 2011	270	315
1996 Series C bonds, which was a cross-over refunding of the 1989 Current Interest Bonds; amortized through 2020	117	124
1998 Series A bonds; amortized through 2028	280	552

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2005, and June 30, 2004**

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1998 Series B bonds; amortized through 2009	17	179
1998 Series C bonds; amortized through 2008	69	192
1998 Series D bonds, which was an advance refunding of the 1992 Series A bonds; amortized through 2021	2,218	2,358
1999 Qualified Zone Academy Bonds; amortized through 2012	250	272
2000 Series A bonds; amortized through 2010	125	807
2000 Series B bonds; amortized through 2010	82	187
2001 Qualified Zone Academy Bonds; amortized through 2016	220	241
2002 Series A bonds; amortized through 2032	709	890
2003 Qualified Zone Academy Bonds; amortized through 2019	109	117
2004 Series A bonds; amortized through 2026	4,583	4,803
2004 Series B bonds; amortized through 2034	(1,465)	(1,516)
2004 Series C bonds; amortized through 2034	465	481
2004 Qualified Zone Academy Bonds; amortized through 2021	84	-
2005 Series A bonds; amortized through 2030	90	-

**Tennessee State School Bond Authority**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2005, and June 30, 2004**

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2005 Series B bonds; amortized through 2028	<u>4,439</u>	<u>-</u>
Total	<u>\$ 12,941</u>	<u>\$ 10,365</u>

**NOTE 7. SUBSEQUENT EVENTS**

On December 9, 2005, the Authority had outstanding \$91,138,000 in tax-exempt commercial paper and \$4,320,000 in taxable commercial paper. Between June 30, 2005, and December 9, 2005, the Authority has issued \$29,000,000 in commercial paper to pay construction expenditures.

On December 8, 2005 the Authority priced \$17,545,000 of Qualified Zone Academy Bonds. The Authority anticipates closing on this obligation on December 28, 2005.

TENNESSEE STATE SCHOOL BOND AUTHORITY  
SUPPLEMENTARY SCHEDULES OF NET ASSETS - PROGRAM LEVEL  
JUNE 30, 2005, AND JUNE 30, 2004

(Expressed in Thousands)

	June 30, 2005			June 30, 2004		
	Higher Education Facilities Programs	Qualified Zone Academy Bonds Program	Total	Higher Education Facilities Programs	Qualified Zone Academy Bonds Program	Total
<b>ASSETS</b>						
Current assets:						
Cash	\$ 40,314	\$ 12,699	\$ 53,013	\$ 53,755	\$ 4,467	\$ 58,222
Cash with fiscal agent	-	-	-	1	-	1
Investments with fiscal agent	370	-	370	5	-	5
Loans receivable	22,050	2,319	24,369	22,420	1,758	24,178
Interest receivable	3,581	15	3,596	4,024	-	4,024
Receivables for administrative fees	361	8	369	366	5	371
Total current assets	66,676	15,041	81,717	80,571	6,230	86,801
Noncurrent assets:						
Restricted cash	-	7,509	7,509	-	5,299	5,299
Restricted investments	7,881	4,419	12,300	11,601	-	11,601
Loans receivable	498,083	13,432	511,515	455,448	15,617	471,065
Deferred charges	4,986	490	5,476	5,030	466	5,496
Total noncurrent assets	510,950	25,850	536,800	472,079	21,382	493,461
Total assets	577,626	40,891	618,517	552,650	27,612	580,262
<b>LIABILITIES</b>						
Current liabilities:						
Accounts payable	31	-	31	-	-	-
Due to local education authorities	-	615	615	-	-	-
Accrued interest payable	3,801	-	3,801	4,176	-	4,176
Deferred revenue	963	72	1,035	867	66	933
Bonds payable	22,050	-	22,050	22,420	-	22,420
Total current liabilities	26,845	687	27,532	27,463	66	27,529
Noncurrent liabilities:						
Deferred revenue	11,315	591	11,906	8,869	563	9,432
Commercial paper payable	74,242	-	74,242	32,156	-	32,156
Bonds payable	458,465	39,572	498,037	478,006	26,959	504,965
Total noncurrent liabilities	544,022	40,163	584,185	519,031	27,522	546,553
Total liabilities	570,867	40,850	611,717	546,494	27,588	574,082
<b>NET ASSETS</b>						
Unrestricted	\$ 6,759	\$ 41	\$ 6,800	\$ 6,156	\$ 24	\$ 6,180

TENNESSEE STATE SCHOOL BOND AUTHORITY  
SUPPLEMENTARY SCHEDULES OF REVENUES,  
EXPENSES AND CHANGES IN NET ASSETS - PROGRAM LEVEL  
FOR THE YEARS ENDED JUNE 30, 2005, AND JUNE 30, 2004

(Expressed in Thousands)

	Year ended June 30, 2005			Year ended June 30, 2004		
	Higher Education Facilities Programs	Qualified Zone Academy Bonds Program	Total	Higher Education Facilities Programs	Qualified Zone Academy Bonds Program	Total
<b>OPERATING REVENUES</b>						
Revenue from loans	\$ 26,945	\$ 82	\$ 27,027	\$ 22,884	\$ 72	\$ 22,956
Investment earnings	1,138	-	1,138	423	-	423
Total operating revenues	28,083	82	28,165	23,307	72	23,379
<b>OPERATING EXPENSES</b>						
Interest expense-commercial paper	939	-	939	515	-	515
Interest expense-bonds	24,903	13	24,916	21,746	12	21,758
Subsidy to borrowers	847	-	847	340	-	340
Administrative expense	548	-	548	527	-	527
Amortization of bond issuance costs	243	52	295	183	46	229
Total operating expenses	27,480	65	27,545	23,311	58	23,369
Operating income (loss) and change in net assets	603	17	620	(4)	14	10
Net assets, July 1	6,156	24	6,180	6,160	10	6,170
Net assets, June 30	\$ 6,759	\$ 41	\$ 6,800	\$ 6,156	\$ 24	\$ 6,180

TENNESSEE STATE SCHOOL BOND AUTHORITY  
SUPPLEMENTARY SCHEDULES OF CASH FLOWS - PROGRAM LEVEL  
FOR THE YEARS ENDED JUNE 30, 2005, AND JUNE 30, 2004

(Expressed in Thousands)

	Year ended June 30, 2005			Year ended June 30, 2004		
	Higher Education Facilities Programs	Qualified Zone Academy Bonds Program	Total	Higher Education Facilities Programs	Qualified Zone Academy Bonds Program	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>						
Receipts from borrowers for administrative fees	\$ 366	\$ 10	\$ 376	\$ 259	\$ 9	\$ 268
Payment to suppliers	(548)	-	(548)	(527)	-	(527)
Receipts from borrowers to the interest rate reserve fund	174	-	174	183	-	183
Payments to borrowers from the interest rate reserve fund	(257)	-	(257)	(30)	-	(30)
Net cash provided by (used in) operating activities	(265)	10	(255)	(115)	9	(106)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>						
Proceeds from sale of bonds	-	12,600	12,600	99,130	2,397	101,527
Proceeds from sale of refunding bonds	139,009	-	139,009	70,377	-	70,377
Proceeds from sale of commercial paper	44,000	-	44,000	39,000	-	39,000
Bond issuance costs paid	(809)	(75)	(884)	(477)	(49)	(526)
Refunding bond proceeds placed in escrow	(137,705)	-	(137,705)	(70,130)	-	(70,130)
Principal paid - bonds and commercial paper	(24,483)	-	(24,483)	(80,811)	-	(80,811)
Interest paid - bonds and commercial paper	(25,620)	-	(25,620)	(20,718)	-	(20,718)
Subsidy to borrowers	(793)	-	(793)	(255)	-	(255)
Net cash provided by (used in) noncapital financing activities	(6,401)	12,525	6,124	36,116	2,348	38,464
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>						
Purchases of investments	(19,439)	-	(19,439)	(45,229)	-	(45,229)
Proceeds from sales and maturities of investments	23,006	-	23,006	46,736	-	46,736
Interest received on investments	924	-	924	374	-	374
Loans issued	(57,553)	(4,257)	(61,810)	(46,155)	(5,206)	(51,361)
Collections of loan principal	20,734	2,164	22,898	23,105	1,421	24,526
Interest received on loans	25,552	-	25,552	20,671	-	20,671
Net cash used in investing activities	(6,776)	(2,093)	(8,869)	(498)	(3,785)	(4,283)
Net increase (decrease) in cash	(13,442)	10,442	(3,000)	35,503	(1,428)	34,075
Cash, July 1	53,756	9,766	63,522	18,253	11,194	29,447
Cash, June 30	\$ 40,314	\$ 20,208	\$ 60,522	\$ 53,756	\$ 9,766	\$ 63,522
<b>Reconciliation of cash to the Statement of Net Assets:</b>						
Cash	\$ 40,314	\$ 12,699	\$ 53,013	\$ 53,755	\$ 4,467	\$ 58,222
Cash with fiscal agent	-	-	-	1	-	1
Restricted cash	-	7,509	7,509	-	5,299	5,299
Cash, June 30	\$ 40,314	\$ 20,208	\$ 60,522	\$ 53,756	\$ 9,766	\$ 63,522
<b>Reconciliation of operating income (loss) to net cash used in operating activities:</b>						
Operating income (loss)	\$ 603	\$ 17	\$ 620	\$ (4)	\$ 14	\$ 10
Adjustments to reconcile operating income (loss) to net cash used in operating activities:						
Amortization of bond issuance costs	243	52	295	183	46	229
Investment earnings	(1,138)	-	(1,138)	(423)	-	(423)
Interest expense	25,842	13	25,855	22,261	12	22,273
Subsidy to borrowers	847	-	847	340	-	340
Interest income from loans	(26,584)	(69)	(26,653)	(22,518)	(63)	(22,581)
Changes in assets and liabilities:						
(Increase) decrease in receivables for administrative fees	5	(3)	2	(106)	-	(106)
Increase (decrease) in deferred revenue	(83)	-	(83)	152	-	152
Total adjustments	(868)	(7)	(875)	(111)	(5)	(116)
Net cash provided by (used in) operating activities	\$ (265)	\$ 10	\$ (255)	\$ (115)	\$ 9	\$ (106)
<b>Noncash financing activities:</b>						
Accretion of capital appreciation bonds	\$ 898	\$ -	\$ 898	\$ 1,018	\$ -	\$ 1,018
Bond issuance costs	(7,134)	75	(7,059)	(3,736)	47	(3,689)
Total noncash financing activities:	\$ (6,236)	\$ 75	\$ (6,161)	\$ (2,718)	\$ 47	\$ (2,671)
<b>Noncash investing activities:</b>						
Net appreciation in value of investments reported at fair value	\$ 40	\$ -	\$ 40	\$ 8	\$ -	\$ 8