

# AUDIT REPORT

**Retiree Health Funds**

**For the Year Ended  
June 30, 2009**



**STATE OF TENNESSEE  
COMPTROLLER OF THE TREASURY**

**Department of Audit  
Division of State Audit**



**Arthur A. Hayes, Jr., CPA, JD, CFE**  
Director

**Edward Burr, CPA**  
Assistant Director

**Teresa L. Kennedy, CPA**  
Audit Manager

**David A. Cook, CPA**  
**Keith Isbell**  
In-Charge Auditors

**Sheila Brooks, CFE**  
**Erica Pettway, CFE**  
**Diane Wheeler**  
Staff Auditors

**Gerry C. Boaz, CPA**  
Technical Manager

**Amy Brack**  
Editor

Comptroller of the Treasury, Division of State Audit  
1500 James K. Polk Building, Nashville, TN 37243-1402  
(615) 401-7897

Financial/compliance audits of state departments and agencies are available online at  
[www.comptroller1.state.tn.us/RA\\_SA/](http://www.comptroller1.state.tn.us/RA_SA/).  
For more information about the Comptroller of the Treasury, please visit our website at  
[www.tn.gov/comptroller/](http://www.tn.gov/comptroller/).



STATE OF TENNESSEE  
COMPTROLLER OF THE TREASURY  
DEPARTMENT OF AUDIT  
DIVISION OF STATE AUDIT  
SUITE 1500  
JAMES K. POLK STATE OFFICE BUILDING  
NASHVILLE, TENNESSEE 37243-1402  
PHONE (615) 401-7897  
FAX (615) 532-2765

August 26, 2010

The Honorable Phil Bredesen, Governor  
and  
Members of the General Assembly  
State Capitol  
Nashville, Tennessee 37243

and  
The Honorable Dave Goetz, Chairman  
State Insurance Committee  
Local Education Insurance Committee  
Local Government Insurance Committee  
State Capitol  
Nashville, Tennessee 37243

Ladies and Gentlemen:

Transmitted herewith is the financial and compliance audit of the Retiree Health Funds for the year ended June 30, 2009. You will note from the independent auditor's report that an unqualified opinion was given on the fairness of the presentation of the financial statements.

Consideration of internal control over financial reporting and tests of compliance resulted in no audit findings.

Sincerely,

A handwritten signature in black ink that reads "Arthur A. Hayes, Jr." in a cursive script.

Arthur A. Hayes, Jr., CPA  
Director

AAH/tlk  
09/094

State of Tennessee

# **A u d i t   H i g h l i g h t s**

Comptroller of the Treasury

Division of State Audit

Financial and Compliance Audit  
**Retiree Health Funds**  
For the Year Ended June 30, 2009

---

## **AUDIT OBJECTIVES**

The objectives of the audit were to consider the funds' internal control over financial reporting; to determine compliance with certain provisions of laws, regulations, and contracts; to determine the fairness of the presentation of the financial statements; and to recommend appropriate actions to correct any deficiencies.

## **AUDIT FINDINGS**

The audit report contains no findings.

## **OPINION ON THE FINANCIAL STATEMENTS**

The opinion on the financial statements is unqualified.

**Audit Report  
Retiree Health Funds  
For the Year Ended June 30, 2009**

---

**TABLE OF CONTENTS**

---

	<u>Exhibit</u>	<u>Page</u>
<b>INTRODUCTION</b>		1
Post-Audit Authority		1
Background		1
Organization		2
<b>AUDIT SCOPE</b>		2
<b>OBJECTIVES OF THE AUDIT</b>		4
<b>PRIOR AUDIT FINDINGS</b>		4
<b>OBSERVATIONS AND COMMENTS</b>		4
Management's Responsibility for Risk Assessment		4
Fraud Considerations		5
<b>RESULTS OF THE AUDIT</b>		6
Audit Conclusions		6
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i>		7
<b>FINANCIAL SECTION</b>		
Independent Auditor's Report		10
Financial Statements		
Statements of Fiduciary Assets and Liabilities	A	12
Statement of Changes in Fiduciary Assets and Liabilities - FY 2009	B	13
Statement of Changes in Fiduciary Assets and Liabilities - FY 2008	C	14
Notes to the Financial Statements		15

# **Retiree Health Funds For the Year Ended June 30, 2009**

---

## **INTRODUCTION**

---

### **POST-AUDIT AUTHORITY**

This is a report on the financial and compliance audit of the Retiree Health Funds. The audit was conducted pursuant to Section 4-3-304, *Tennessee Code Annotated*, which authorizes the Department of Audit to “perform currently a post-audit of all accounts and other financial records of the state government, and of any department, institution, office, or agency thereof in accordance with generally accepted auditing standards and in accordance with such procedures as may be established by the comptroller.”

Section 8-4-109, *Tennessee Code Annotated*, authorizes the Comptroller of the Treasury to audit any books and records of any governmental entity that handles public funds when the Comptroller considers an audit to be necessary or appropriate.

### **BACKGROUND**

The State Insurance Committee was created by an act of the General Assembly, codified as Title 8, Chapter 27, Section 101, *Tennessee Code Annotated*. In addition to the committee’s responsibilities related to current state employees, the committee’s purpose is also to provide insurance benefits and services to qualified retired state employees, higher education employees, teachers, and certain local government retirees.

Prior to July 1, 2006, the state had a Medicare Supplement Insurance Fund, an enterprise fund, which accounted for the post-age-65 Medicare supplement health insurance of participating retired state employees, and both active and retired employees were commingled in each of the three healthcare plans administered by the state, which were accounted for in three separate funds. However, during the fiscal year ended June 30, 2007, the state implemented the Governmental Accounting Standards Board Statement No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*. As a result, the state was required to remove retired employees from the state employee group insurance plan (fund), the teacher group insurance plan (fund), and the local government group insurance plan (fund) and reclassify them into agency funds; the former enterprise fund, Medicare Supplement Insurance Fund, had to be reclassified as an agency fund. These four funds comprise the Retiree Health Funds, which account for and report assets and liabilities related to both the pre-age-65 and post-age-65 health insurance of qualified retired state employees, including higher education employees, retired teachers in political subdivisions, and certain retired employees of local governments and quasi-governmental organizations.

## **ORGANIZATION**

The State Insurance Committee, in cooperation with the Local Education and Local Government Insurance Committees, oversees the administration of the Retiree Health Funds. The State Insurance Committee is composed of the Commissioner of Finance and Administration, the Comptroller of the Treasury, the State Treasurer, the Commissioner of Commerce and Insurance, the Commissioner of the Department of Human Resources, a representative of the Tennessee State Employees Association, two elected representatives of the state employees, and an elected representative of higher education.

The Department of Finance and Administration's Division of Benefits Administration and the Department of the Treasury's Tennessee Consolidated Retirement System (TCRS) coordinate in the administration of the Retiree Health Funds. TCRS is responsible for the day-to-day operations including customer service to retirees, enrollment, and collection of premiums through TCRS. Benefits Administration is responsible for the processing of all payments, refunds, and cash receipts of the Retiree Health Funds.

Benefits Administration has contracted with POMCO, BlueCross BlueShield of Tennessee, Magellan Health Services, United Healthcare, and Cigna Healthcare for the administrative services, coordination with Medicare intermediaries, and payment of claims for the funds.

An organization chart of the funds' administration is on the following page.

---

## **AUDIT SCOPE**

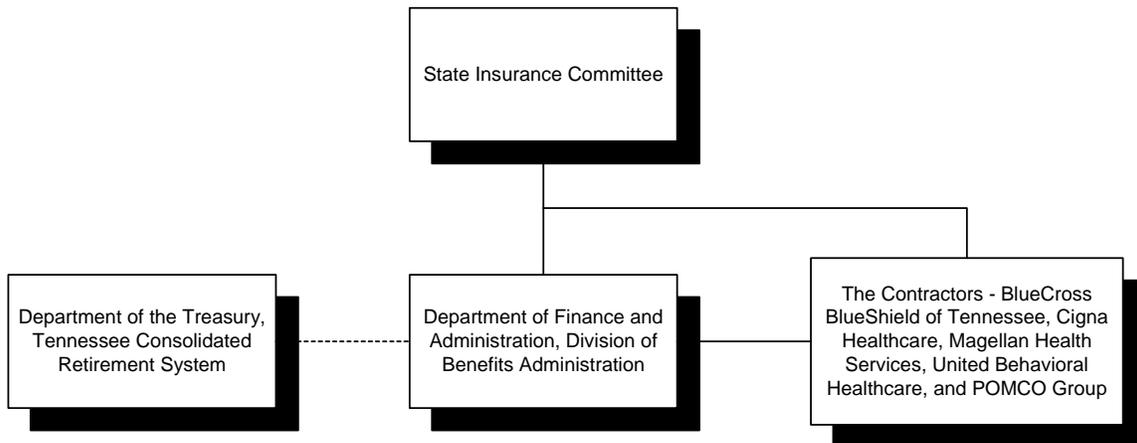
---

The audit was limited to the period July 1, 2008, through June 30, 2009, and was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in generally accepted government auditing standards. Financial statements are presented for the year ended June 30, 2009, and for comparative purposes, the year ended June 30, 2008. The Retiree Health Funds form integral parts of state government and as such have been included as agency funds in the *Tennessee Comprehensive Annual Financial Report*.

The audit covered funds 51, 52, 53, and 59 of the State of Tennessee Accounting and Reporting System (allotment code 317.86) and fund codes 51000, 52000, 53000, and 59000 of Edison (business unit 31786).

# Retiree Health Funds Administration

## Organization Chart



---

## **OBJECTIVES OF THE AUDIT**

---

The objectives of the audit were

1. to consider the funds' internal control over financial reporting as a basis for designing auditing procedures for the purpose of expressing an opinion on the financial statements;
  2. to determine compliance with certain provisions of laws, regulations, and contracts;
  3. to determine the fairness of the presentation of the financial statements; and
  4. to recommend appropriate actions to correct any deficiencies.
- 

## **PRIOR AUDIT FINDINGS**

---

There were no findings in the prior audit report.

---

## **OBSERVATIONS AND COMMENTS**

---

### **MANAGEMENT'S RESPONSIBILITY FOR RISK ASSESSMENT**

Auditors and management are required to assess the risk of fraud in the operations of the entity. The risk assessment is based on a critical review of operations considering what frauds could be perpetrated in the absence of adequate controls. The auditors' risk assessment is limited to the period during which the audit is conducted and is limited to the transactions that the auditors are able to test during that period. The risk assessment by management is the primary method by which the entity is protected from fraud, waste, and abuse. Since new programs may be established at any time by management or older programs may be discontinued, that assessment is ongoing as part of the daily operations of the entity.

Risks of fraud, waste, and abuse are mitigated by effective internal controls. It is management's responsibility to design, implement, and monitor effective controls in the entity. Although internal and external auditors may include testing of controls as part of their audit procedures, these procedures are not a substitute for the ongoing monitoring required of management. After all, the auditor testing is limited and is usually targeted to test the

effectiveness of particular controls. Even if controls appear to be operating effectively during the time of the auditor testing, they may be rendered ineffective the next day by management override or by other circumventions that, if left up to the auditor to detect, will not be noted until the next audit engagement and then only if the auditor tests the same transactions and controls. Furthermore, since staff may be seeking to avoid auditor criticisms, they may comply with the controls during the period that the auditors are on site and revert to ignoring or disregarding the control after the auditors have left the field.

The risk assessments and the actions of management in designing, implementing, and monitoring the controls should be adequately documented to provide an audit trail both for auditors and for management, in the event that there is a change in management or staff, and to maintain a record of areas that are particularly problematic. The assessment and the controls should be reviewed and approved by the head of the entity.

## **FRAUD CONSIDERATIONS**

Statement on Auditing Standards No. 99, *Consideration of Fraud in a Financial Statement Audit*, promulgated by the American Institute of Certified Public Accountants requires auditors to specifically assess the risk of material misstatement of an audited entity's financial statements due to fraud. The standard also restates the obvious premise that management, not the auditors, is primarily responsible for preventing and detecting fraud in its own entity. Management's responsibility is fulfilled in part when it takes appropriate steps to assess the risk of fraud within the entity and to implement adequate internal controls to address the results of those risk assessments.

During our audit, we discussed these responsibilities with management and how management might approach meeting them. We also increased the breadth and depth of our inquiries of management and others in the entity as we deemed appropriate. We obtained formal assurances from top management that management had reviewed the entity's policies and procedures to ensure that they are properly designed to prevent and detect fraud and that management had made changes to the policies and procedures where appropriate. Top management further assured us that all staff had been advised to promptly alert management of all allegations of fraud, suspected fraud, or detected fraud and to be totally candid in all communications with the auditors. All levels of management assured us there were no known instances or allegations of fraud that were not disclosed to us.

---

## RESULTS OF THE AUDIT

---

### AUDIT CONCLUSIONS

#### Internal Control

As part of the audit of the Retiree Health Funds' financial statements for the year ended June 30, 2009, we considered internal control over financial reporting as a basis for designing auditing procedures for the purpose of expressing an opinion on the financial statements, as required by auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in generally accepted government auditing standards. Consideration of internal control over financial reporting disclosed no material weaknesses.

#### Compliance and Other Matters

The results of our audit tests disclosed no instances of noncompliance or other matters that are required to be reported under generally accepted government auditing standards.

#### Fairness of Financial Statement Presentation

The Division of State Audit has rendered an unqualified opinion on the Retiree Health Funds' financial statements.



STATE OF TENNESSEE  
**COMPTROLLER OF THE TREASURY**  
DEPARTMENT OF AUDIT  
DIVISION OF STATE AUDIT

SUITE 1500  
JAMES K. POLK STATE OFFICE BUILDING  
NASHVILLE, TENNESSEE 37243-1402  
PHONE (615) 401-7897  
FAX (615) 532-2765

**Report on Internal Control Over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of  
Financial Statements Performed in Accordance With  
*Government Auditing Standards***

August 6, 2010

The Honorable Phil Bredesen, Governor  
and  
Members of the General Assembly  
State Capitol  
Nashville, Tennessee 37243  
and

The Honorable Dave Goetz, Chairman  
State Insurance Committee  
Local Education Insurance Committee  
Local Government Insurance Committee  
State Capitol  
Nashville, Tennessee 37243

Ladies and Gentlemen:

We have audited the financial statements of the Retiree Health Funds, as of and for the year ended June 30, 2009, and have issued our report thereon dated August 6, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in generally accepted government auditing standards.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Retiree Health Funds' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the funds' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the funds' internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with accounting principles generally accepted in the United States of America such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Retiree Health Funds' financial statements are free of material misstatement, we performed tests of the funds' compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under generally accepted government auditing standards.

August 6, 2010  
Page Three

This report is intended solely for the information and use of the General Assembly of the State of Tennessee, the State Insurance Committee, Local Education Insurance Committee, Local Government Insurance Committee, the audit committee, and management, and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record.

Sincerely,

A handwritten signature in black ink, reading "Arthur A. Hayes, Jr." in a cursive style.

Arthur A. Hayes, Jr., CPA  
Director

AAH/tlk



STATE OF TENNESSEE  
**COMPTROLLER OF THE TREASURY**  
DEPARTMENT OF AUDIT  
DIVISION OF STATE AUDIT  
SUITE 1500  
JAMES K. POLK STATE OFFICE BUILDING  
NASHVILLE, TENNESSEE 37243-1402  
PHONE (615) 401-7897  
FAX (615) 532-2765

**Independent Auditor's Report**

August 6, 2010

The Honorable Phil Bredesen, Governor  
and

Members of the General Assembly  
State Capitol  
Nashville, Tennessee 37243

and

The Honorable Dave Goetz, Chairman  
State Insurance Committee  
Local Education Insurance Committee  
Local Government Insurance Committee  
State Capitol  
Nashville, Tennessee 37243

Ladies and Gentlemen:

We have audited the accompanying statements of fiduciary assets and liabilities of the Retiree Health Funds, agency funds of the State of Tennessee, as of June 30, 2009, and June 30, 2008, and the related statements of changes in fiduciary assets and liabilities. These financial statements are the responsibility of the fund's management. Our responsibility is to express an opinion on these financial statements, based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting

principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion. Tennessee statutes, in addition to audit responsibilities, entrust certain other responsibilities to the Comptroller of the Treasury. Those responsibilities include serving as a member of the State Insurance Committee. We do not believe that the Comptroller's service in this capacity affected our ability to conduct an independent audit of the Retiree Health Funds.

As discussed in Note 1, the financial statements present only the Retiree Health Funds, agency funds, and do not purport to, and do not, present fairly the financial position of the State of Tennessee, as of June 30, 2009, and June 30, 2008, and the changes in its financial position for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Retiree Health Funds of the State of Tennessee, as of June 30, 2009, and June 30, 2008, and the changes in its financial position for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with generally accepted government auditing standards, we have also issued our report dated August 6, 2010, on our consideration of the funds' internal control over financial reporting and on our tests of compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with generally accepted government auditing standards and should be read in conjunction with this report in considering the results of our audit.

Sincerely,

A handwritten signature in black ink that reads "Arthur A. Hayes, Jr." The signature is written in a cursive style with a large initial "A" and "H".

Arthur A. Hayes, Jr., CPA  
Director

AAH/tlk

**Retiree Health Funds**  
**Statements of Fiduciary Assets and Liabilities**  
**June 30, 2009, and June 30, 2008**

(Expressed in Thousands)

	<u>June 30, 2009</u>	<u>June 30, 2008</u>
<b>Assets:</b>		
Current assets:		
Cash (Note 2)	\$ 21,486	\$ 22,012
Accounts receivable	<u>1,446</u>	<u>1,643</u>
Total assets	<u>\$ 22,932</u>	<u>\$ 23,655</u>
<b>Liabilities:</b>		
Current liabilities:		
Accounts payable and accruals	\$ 17,607	\$ 15,485
Amount held in custody for others	<u>5,325</u>	<u>8,170</u>
Total liabilities	<u>\$ 22,932</u>	<u>\$ 23,655</u>

The notes to the financial statements are an integral part of this statement.

**Retiree Health Funds**  
**Statement of Changes in Fiduciary Assets and Liabilities**  
**For the Year Ended June 30, 2009**

---

(Expressed in Thousands)

	Balance July 1, 2008	Additions	Deductions	Balance June 30, 2009
<b>Assets:</b>				
Cash (Note 2)	\$ 22,012	\$ 210,001	\$ 210,527	\$ 21,486
Accounts receivable	<u>1,643</u>	<u>4,555</u>	<u>4,752</u>	<u>1,446</u>
Total assets	<u>\$ 23,655</u>	<u>\$ 214,556</u>	<u>\$ 215,279</u>	<u>\$ 22,932</u>
<b>Liabilities:</b>				
Accounts payable and accruals	\$ 15,485	\$ 46,921	\$ 44,799	\$ 17,607
Amount held in custody for others	<u>8,170</u>	<u>16,618</u>	<u>19,463</u>	<u>5,325</u>
Total liabilities	<u>\$ 23,655</u>	<u>\$ 63,539</u>	<u>\$ 64,262</u>	<u>\$ 22,932</u>

The notes to the financial statements are an integral part of this statement.

**Retiree Health Funds**  
**Statement of Changes in Fiduciary Assets and Liabilities**  
**For the Year Ended June 30, 2008**

---

(Expressed in Thousands)

	<u>Balance</u> <u>July 1, 2007</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u> <u>June 30, 2008</u>
<b>Assets:</b>				
Cash (Note 2)	\$ 27,737	\$ 194,483	\$ 200,208	\$ 22,012
Accounts receivable	<u>67</u>	<u>2,476</u>	<u>900</u>	<u>1,643</u>
<b>Total assets</b>	<b><u>\$ 27,804</u></b>	<b><u>\$ 196,959</u></b>	<b><u>\$ 201,108</u></b>	<b><u>\$ 23,655</u></b>
<b>Liabilities:</b>				
Accounts payable and accruals	\$ 21,033	\$ 50,753	\$ 56,301	\$ 15,485
Amount held in custody for others	<u>6,771</u>	<u>30,122</u>	<u>28,723</u>	<u>8,170</u>
<b>Total liabilities</b>	<b><u>\$ 27,804</u></b>	<b><u>\$ 80,875</u></b>	<b><u>\$ 85,024</u></b>	<b><u>\$ 23,655</u></b>

The notes to the financial statements are an integral part of this statement.

**Retiree Health Funds**  
**Notes to the Financial Statements**  
**June 30, 2009, and June 30, 2008**

---

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

The following agency funds comprise the Retiree Health Funds:

- State Employee Group Insurance
- Teacher Group Insurance
- Local Government Group Insurance
- Medicare Supplement Insurance

The Retiree Health Funds are used to account for premiums and claims paid on behalf of qualified retired state employees, higher education employees, teachers, and certain local government retirees. The funds have been included as agency funds in the *Tennessee Comprehensive Annual Financial Report*.

**B. Basis of Presentation**

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB). The Retiree Health Funds follow all applicable GASB pronouncements.

**C. Measurement Focus and Basis of Accounting**

The Retiree Health Funds are custodial in nature and do not measure results of operations or have a measurement focus. The funds are accounted for on the accrual basis of accounting.

**D. Cash**

Cash is defined as cash on hand and demand deposits, such as the pooled investment fund.

**NOTE 2. DEPOSITS**

The Retiree Health Funds had \$21,486,624 in the State Treasurer's pooled investment fund at June 30, 2009, and \$22,012,172 at June 30, 2008. The pooled investment fund, administered by the State Treasurer, is authorized by statute to invest funds in accordance with policy guidelines approved by the State Funding Board. The current

**Retiree Health Funds**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2009, and June 30, 2008**

---

resolution of that board gives the Treasurer approval to invest in collateralized certificates of deposit in authorized state depositories, prime commercial paper, prime bankers' acceptances, bonds, notes, and bills of the United States Treasury or other obligations guaranteed as to principal and interest by the United States or any of its agencies, repurchase agreements for obligations of the United States or its agencies, and in securities lending agreements whereby securities may be loaned for a fee. The pooled investment fund's required risks disclosures are presented in the *Tennessee Comprehensive Annual Financial Report*. That report may be obtained by writing to the Department of Finance and Administration, Division of Accounts, 14<sup>th</sup> Floor William R. Snodgrass Tennessee Tower, 312 Rosa L. Parks Avenue, Nashville, Tennessee 37243-1102. That report is also available on the state's website at <http://tennessee.gov/finance/act/cafr.html>.

**NOTE 3. OTHER POSTEMPLOYMENT BENEFITS**

Healthcare is the only "other postemployment benefit" (OPEB) provided to employees. The following retiree health plans, administered by the state, are reported in the Retiree Health Funds and are financially independent.

**A. State Employee Group Insurance Plan**

1. Plan description - State and higher education retired employees participate in the State Employee Group Insurance Plan. For accounting and financial reporting purposes, the balances and transactions for these retirees have been removed from the State Employee Group Insurance Plan internal service fund and reported in an agency fund. The State Employee Group Insurance Plan is a cost-sharing, multiple-employer defined benefit health insurance plan that is considered to be an agent, multiple-employer plan for accounting purposes. Approximately 64 employers contribute to the plan.

All retired employees and disability participants of the primary government and component units, who are eligible and choose coverage, are included in this plan. Retirees and disability participants prior to the age of 65 participate in this plan. At June 30, 2009, there were 7,870 retirees and disabled participants enrolled in one of three options: preferred provider organization plan (PPO), point of service (POS), or health maintenance organization (HMO). The state insurance committee establishes and amends plan benefits and premiums.

**Retiree Health Funds**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2009, and June 30, 2008**

---

2. Summary of significant accounting policies - Premiums are recognized when due and benefits are recognized when incurred using the accrual basis of accounting. Premium refunds reduce premium revenues, and claim recoveries reduce claim expenses.
3. Contributions and reserves - An insurance committee created in accordance with Section 8-27-101, *Tennessee Code Annotated*, establishes the contributions to the plan by member employers and employees. Both active and pre-age-65 retired members of the Employee Group Insurance Plan pay the same premium rate. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. Administrative costs of the plan are allocated to plan participants. Retiree premiums are based on years of service; therefore, retirees with 30 years of service are subsidized 80 percent; 25 years, 70 percent; and 20 years, 60 percent. This plan is funded on a pay-as-you-go basis.

**B. Teacher Group Insurance Plan**

1. Plan description - Retired teachers participate in the Teacher Group Insurance Plan. For accounting and financial reporting purposes, the balances and transactions for these retirees have been removed from the Teacher Group Insurance Plan enterprise fund and reported in an agency fund. The Teacher Group Insurance Plan is a cost-sharing, multiple-employer defined benefit health insurance plan that is considered to be an agent, multiple-employer plan for accounting purposes. Approximately 126 local education agencies and two education cooperatives participate in the plan.

All retired teachers and disability participants of the local education agencies, who are eligible and choose coverage, are included in this plan. Retirees and disability participants prior to the age of 65 participate in this plan. At June 30, 2009, there were 5,698 retirees and disability participants enrolled in one of three options: preferred provider organization plan (PPO), point of service (POS), or health maintenance organization (HMO). The insurance committee establishes and amends plan benefits and premiums.

2. Summary of significant accounting policies - Premiums are recognized when due and benefits are recognized when incurred using the accrual basis of accounting. Premium refunds reduce premium revenues, and claim recoveries reduce claim expenses.

**Retiree Health Funds**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2009, and June 30, 2008**

---

3. Contributions and reserves - An insurance committee created in accordance with Section 8-27-301, *Tennessee Code Annotated*, establishes the contributions to the plan by member employers and employees. Both active and pre-age-65 retired members of the Teacher Group Insurance Plan pay the same premium rate. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. Administrative costs of the plan are allocated to plan participants. Not all employers contribute to retirees' healthcare premiums. Those employers who do contribute to the retirees' premiums primarily do so based on years of service. This plan is funded on a pay-as-you-go basis.

**C. Local Government Group Insurance Plan**

1. Plan description - Local government retired employees participate in the Local Government Group Insurance Plan. For accounting and financial reporting purposes, the balances and transactions for these retirees have been removed from the Local Government Group Insurance Plan enterprise fund and reported in an agency fund. The Local Government Group Insurance Plan is a cost-sharing, multiple-employer defined benefit health insurance plan that is considered to be an agent, multiple-employer plan for accounting purposes. Approximately 34 counties, 78 municipalities, and 264 quasi-governmental organizations participate in the plan.

All retired employees and disability participants of the local governments, who are eligible and choose coverage, are included in this plan. Retirees and disability participants prior to the age of 65 participate in this plan. At June 30, 2009, there were 205 retirees and disability participants enrolled in one of three options: preferred provider organization plan (PPO), point of service (POS), or health maintenance organization (HMO). The insurance committee establishes and amends plan benefits and premiums.

2. Summary of significant accounting policies - Premiums are recognized when due and benefits are recognized when incurred using the accrual basis of accounting. Premium refunds reduce premium revenues, and claim recoveries reduce claim expenses.
3. Contributions and reserves - An insurance committee created in accordance with Section 8-27-207, *Tennessee Code Annotated*, establishes

**Retiree Health Funds**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2009, and June 30, 2008**

---

the contributions to the plan by member employers and employees. Both active and pre-age-65 retired members of the Local Government Group Insurance Plan pay the same premium rate. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. Administrative costs of the plan are allocated to plan participants. Not all employers contribute to retirees' healthcare premiums. Those employers who do contribute to the retirees' premiums primarily do so based on years of service. This plan is funded on a pay-as-you-go basis.

**D. Medicare Supplement Insurance Plan**

1. Plan description - Post-65 retired employees of the state, higher education, local education agencies, and certain local governments may participate in the Medicare Supplement Insurance Plan. This plan is reported in an agency fund. Prior to July 1, 2006, this plan was reported as an enterprise fund. The Medicare Supplement Plan is a cost-sharing, multiple-employer defined benefit health insurance plan that is considered to be an agent, multiple-employer plan for accounting purposes. Employers who participate in the State Employee Group Insurance Plan, Teacher Group Insurance Plan, and Local Government Group Insurance Plan may participate in this plan. All retired employees who are Medicare eligible by virtue of age and receive a retirement benefit from the Tennessee Consolidated Retirement System, and choose coverage, are included in this plan. At June 30, 2009, there were 33,534 members enrolled. The state insurance committee establishes and amends plan benefits and premiums.
2. Summary of significant accounting policies - Premiums are recognized when due and benefits are recognized when incurred using the accrual basis of accounting. Premium refunds reduce premium revenues, and claim recoveries reduce claim expenses.
3. Contributions and reserves - In accordance with Section 8-27-701, *Tennessee Code Annotated*, the state insurance committee establishes the contributions to the plan by member employers and employees. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. Administrative costs of the plan are allocated to plan participants. Not all employers contribute to retirees' healthcare premiums. Employers contribute a fixed amount to

**Retiree Health Funds**  
**Notes to the Financial Statements (Cont.)**  
**June 30, 2009, and June 30, 2008**

---

retirees' premiums based on years of service; therefore, retirees with 30 years of service are subsidized \$50 per month; 25 years, \$37.50; and 20 years, \$25. This plan is funded on a pay-as-you-go basis.

Beginning in the fiscal year ended June 30, 2008, each participating employer is required by GASB Statement 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, to disclose additional information with regard to funding policy, the employer's annual OPEB cost and contributions made, the funded status and funding progress of the employer's individual plan, and actuarial methods and assumptions used.