



STATE OF TENNESSEE  
**COMPTROLLER OF THE TREASURY**  
**DEPARTMENT OF AUDIT**  
DIVISION OF LOCAL GOVERNMENT AUDIT  
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September 20, 2019

MEMORANDUM

TO: The Honorable Justin P. Wilson  
Comptroller of the Treasury

FROM: Jim Arnette  
Director of Local Government Audit

SUBJECT: Report of Centralized Budgeting, Accounting, and Purchasing Systems;  
Report of Counties Attaining the GFOA Certificate of Achievement for  
Excellence in Financial Reporting; and the Report of Counties with  
Centralized Cafeteria Systems – for the Year Ended June 30, 2018



The attached report summarizes for the year ended June 30, 2018, (1) Tennessee counties with centralized budgeting, accounting, and purchasing systems; (2) counties attaining the Certificate of Achievement for Excellence in Financial Reporting awarded by the GFOA; and (3) counties with centralized cafeteria systems.

Please contact me if you have any questions regarding these reports.

Attachments

This report is available at [www.comptroller.tn.gov](http://www.comptroller.tn.gov)

**REPORT OF CENTRALIZED BUDGETING, ACCOUNTING, AND PURCHASING SYSTEMS; REPORT OF COUNTIES ATTAINING THE GOVERNMENT FINANCE OFFICERS ASSOCIATION (GFOA) CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING; AND THE REPORT OF COUNTIES WITH CENTRALIZED CAFETERIA SYSTEMS**

**FOR THE YEAR ENDED JUNE 30, 2018**

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**Exhibit A**

**TENNESSEE COUNTY GOVERNMENTS  
SUMMARY OF CENTRALIZED BUDGETING,  
ACCOUNTING, AND PURCHASING SYSTEMS  
FOR THE YEAR ENDED JUNE 30, 2018**

<b>Number of Counties With Some Variation of Centralization:</b>	<b>64</b>
<b>Number of Counties With No Centralized Accounting:</b>	<b>42</b>
<b>Number of Counties With No Centralization:</b>	<b>31</b>

**INCLUDES ALL DEPARTMENTS AND AGENCIES:**

	<u>Number of Counties</u>		
<u>Legislative Authority</u>	<u>Budgeting</u>	<u>Accounting</u>	<u>Purchasing</u>
1957 Fiscal Control Act	4	4	3
1981 Financial Management Act	24	24	24
1993 Budget Law	4	0	0
Private Act/Charter	10	2	6
Total	42	30	33

**INCLUDES COUNTY MAYORS AND HIGHWAY  
DEPARTMENTS ONLY:**

	<u>Number of Counties</u>		
<u>Legislative Authority</u>	<u>Budgeting</u>	<u>Accounting</u>	<u>Purchasing</u>
1957 Fiscal Control Act	9	11	13
1981 Financial Management Act	1	1	1
Private Act/Charter	8	9	7
County Resolution or Agreement	2	2	1
Total	20	23	22
Grand Total	62	53	55

**TENNESSEE COUNTY GOVERNMENTS  
CENTRALIZED BUDGETING, ACCOUNTING,  
AND PURCHASING SYSTEMS BY COUNTY  
FOR THE YEAR ENDED JUNE 30, 2018**

**INCLUDES ALL DEPARTMENTS AND AGENCIES:**

	<b>Population 2010 Census</b>	<b>Budgeting</b>	<b>Accounting</b>	<b>Purchasing</b>
<b>A. 1957 Fiscal Control Act</b>				
1. Blount (1) (2)	123,010	X	X	X
2. Johnson (2) (3)	18,244	X	X	-
3. Loudon	48,556	X	X	X
4. Roane	54,181	X	X	X
<b>B. 1981 Financial Management Act</b>				
1. Anderson	75,129	X	X	X
2. Bedford	45,058	X	X	X
3. Campbell	40,716	X	X	X
4. Carter	57,424	X	X	X
5. Claiborne	32,213	X	X	X
6. Cumberland	56,053	X	X	X
7. Fentress	17,959	X	X	X
8. Franklin	41,052	X	X	X
9. Giles	29,485	X	X	X
10. Henderson	27,769	X	X	X
11. Hickman	24,690	X	X	X
12. Jefferson	51,407	X	X	X
13. Lincoln	33,361	X	X	X
14. Madison	98,294	X	X	X
15. McMinn	52,266	X	X	X
16. Monroe	44,519	X	X	X
17. Morgan	21,987	X	X	X
18. Rhea	31,809	X	X	X
19. Robertson	66,283	X	X	X
20. Scott	22,228	X	X	X
21. Union	19,109	X	X	X
22. Warren	39,839	X	X	X
23. Weakley	35,021	X	X	X
24. White	25,841	X	X	X
<b>C. 1993 Budget Law</b>				
1. Blount (2)	123,010	X	-	-
2. Decatur	11,757	X	-	-
3. DeKalb (2)	18,723	X	-	-
4. Hardin	26,026	X	-	-

**TENNESSEE COUNTY GOVERNMENTS  
CENTRALIZED BUDGETING, ACCOUNTING,  
AND PURCHASING SYSTEMS BY COUNTY (Cont.)**

	<b>Population</b>			
	<b>2010 Census</b>	<b>Budgeting</b>	<b>Accounting</b>	<b>Purchasing</b>
<b>INCLUDES ALL DEPARTMENTS AND AGENCIES (Cont.):</b>				
<b>D. Private Act/Charter</b>				
1. Benton	16,489	X	-	X
2. DeKalb (2)	18,723	-	-	X
3. Dyer	38,335	X	-	-
4. Gibson	49,683	X	-	-
5. Grainger	22,485	X	-	-
6. Hardeman	27,253	X	-	X
7. Hawkins (2) (4)	56,833	-	-	X
8. Henry	32,330	X	-	-
9. Knox	432,226	X	X	X
10. McNairy	26,075	X	-	-
11. Rutherford	262,604	X	X	-
12. Sullivan (2) (5)	156,823	-	-	X
13. Williamson (2) (6)	183,182	X	-	-

**INCLUDES COUNTY MAYORS/HIGHWAY DEPARTMENTS ONLY:**

**A. 1957 Fiscal Control Act**

1. Cheatham (2) (7)	39,105	X	X	-
2. Cocke	35,662	X	X	X
3. Coffee (2)	52,796	-	-	X
4. Dickson	49,666	X	X	X
5. Greene	68,831	X	X	X
6. Johnson (2)	18,244	-	-	X
7. Lawrence	41,869	X	X	X
8. Maury (2) (8)	80,956	-	-	X
9. Montgomery	172,331	X	X	X
10. Overton	22,083	X	X	X
11. Polk (9)	16,825	-	-	X
11. Smith	19,166	-	X	X
12. Sullivan (2)	156,823	X	X	-
13. Washington	122,979	X	X	X
14. Williamson (2)	183,182	-	X	X

**B. 1981 Financial Management Act**

1. Wilson (10)	113,993	X	X	X
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**TENNESSEE COUNTY GOVERNMENTS  
CENTRALIZED BUDGETING, ACCOUNTING,  
AND PURCHASING SYSTEMS BY COUNTY (Cont.)**

	<u>Population 2010 Census</u>	<u>Budgeting</u>	<u>Accounting</u>	<u>Purchasing</u>
<b>INCLUDES COUNTY MAYORS/HIGHWAY DEPARTMENTS ONLY (Cont.):</b>				
<b>C. Private Act/Charter</b>				
1. Carroll	28,522	X	X	X
2. Cheatham (2)	39,105	-	-	X
3. Davidson	626,681	X	X	X
4. Hamilton	336,463	X	X	X
5. Hawkins (2)	56,833	-	X	-
6. Marshall	30,617	X	X	X
7. Maury (2)	80,956	X	X	-
8. Meigs	11,753	X	X	X
9. Shelby	927,644	X	X	X
10. Sumner (11) (12)	160,645	X	X	-
<b>D. County Resolution or Agreement</b>				
1. Coffee (2)	52,796	X	X	-
2. Hamblen (13)	62,544	X	X	X

Footnotes:

- (1) Blount County has adopted both the 1957 Fiscal Control Acts and the 1993 Budget Law. The 1993 Budget Law supersedes the 1957 acts on some budgeting issues.
- (2) County is also listed in another section of this report.
- (3) Purchasing is governed by the 1957 Fiscal Control Acts but only includes the Offices of County Mayor and Highway Department.
- (4) Accounting is governed by a private act but only includes the Offices of County Mayor and Highway Department.
- (5) Accounting and budgeting are governed by the 1957 Fiscal Control Acts but only includes the Offices of County Mayor and Highway Department.
- (6) Accounting and purchasing are governed by the 1957 Fiscal Control Acts but only includes the Offices of County Mayor and Highway Department.

**TENNESSEE COUNTY GOVERNMENTS  
CENTRALIZED BUDGETING, ACCOUNTING,  
AND PURCHASING SYSTEMS BY COUNTY (Cont.)**

- (7) Purchasing is governed by a private act but only includes the Offices of County Mayor and Highway Department.
- (8) Accounting and budgeting were governed by a private act which only includes the Offices of County Mayor and Highway Department. See Note C below.
- (9) Polk County adopted the accounting and purchasing provisions of the 1957 Fiscal Control Acts for the Offices of County Mayor and Highway Department. However, the director of accounts and budgets did not maintain the records for the Highway Department as of June 30, 2018.
- (10) Effective July 1, 1995, the Wilson County School Department was removed from the provisions of the Financial Management Act of 1981.
- (11) Sumner County operates under a private act that provides for a centralized accounting, budgeting, and purchasing system for all funds administered by the Offices of County Mayor, Director of Schools, and Highway Superintendent. This act also provides that the School Department and/or Highway Department may perform any of the accounting, purchasing, or budgeting functions for their departments with the approval of the County Commission. The County Commission has approved for the School Department to perform their own accounting, budgeting, and purchasing and has approved the Highway Department to perform their own purchasing.
- (12) On June 18, 2012, Sumner County adopted Chapter 70, Private Acts of 2012. This act, in part, requires an integral financial management and enterprise resource planning system that provides a "common platform ... for all departments, agencies, commissions, boards, divisions, or offices" of Sumner County Government. As of June 30, 2018, the county had not fully implemented the provisions of the private act.
- (13) The county mayor and County Commission have entered into a formal contract establishing a centralized accounting, budgeting, and purchasing system under the direction of a Finance Office for all funds administered by the Offices of County Mayor and Highway Superintendent.

**Notes:**

- (A) The Metropolitan Charter of Moore County provides for a centralized system of purchasing; however, a centralized system had not been implemented as of June 30, 2018.
- (B) Cannon County adopted the Financial Management Act of 1981 by voter referendum on August 2, 2018. The county will have 18 months from the adoption date to implement the act.
- (C) Maury County adopted a private act to centralize accounting, budgeting and purchasing for all departments and agencies on May 21, 2018. The county intends to fully implement the act by July 1, 2019.
- (D) Sumner County amended their private act Chapter 70, Acts of 2012, and other related acts on May 20, 2019, to give the School Department the option of whether to participate in the county's integrated financial management and enterprise resource planning system.

**EXHIBIT C**

**TENNESSEE COUNTIES ACHIEVING THE  
CERTIFICATE OF ACHIEVEMENT FOR  
EXCELLENCE IN FINANCIAL REPORTING  
FOR THE YEAR ENDED JUNE 30, 2018**

County

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1. Anderson
2. Bedford
3. Bradley
4. Davidson
5. Hamilton
6. Knox
7. Rutherford
8. Shelby
9. Washington



**Exhibit D**

**ALPHABETICAL LIST OF COUNTIES  
WITH CENTRALIZED CAFETERIA SYSTEMS  
FOR THE YEAR ENDED JUNE 30, 2018**

1. Anderson	33. Hancock	65. Overton
2. Bedford	34. Hardeman	66. Perry
3. Benton	35. Hardin	67. Pickett
4. Bledsoe	36. Hawkins	68. Polk
5. Blount	37. Haywood	69. Putnam
6. Bradley	38. Henderson	70. Rhea
7. Campbell	39. Henry	71. Roane
8. Cannon	40. Hickman	72. Rutherford
9. Carroll *	41. Houston	73. Scott
10. Carter	42. Humphreys	74. Sequatchie
11. Cheatham	43. Jackson	75. Sevier
12. Chester	44. Jefferson	76. Smith
13. Claiborne	45. Johnson	77. Stewart
14. Clay	46. Knox	78. Sullivan
15. Cocke	47. Lauderdale	79. Sumner *
16. Coffee	48. Lawrence	80. Tipton
17. Crockett	49. Lewis	81. Trousdale
18. Cumberland	50. Lincoln	82. Unicoi
19. Davidson	51. Loudon	83. Union
20. Decatur	52. Macon	84. Van Buren
21. DeKalb	53. Madison	85. Warren
22. Dickson	54. Marion	86. Washington
23. Dyer	55. Marshall	87. Wayne
24. Fayette	56. Maury	88. Weakley
25. Fentress	57. McMinn	89. White
26. Franklin	58. McNairy	90. Williamson
27. Giles	59. Meigs	91. Wilson
28. Grainger	60. Monroe	
29. Greene	61. Montgomery	
30. Grundy	62. Moore	
31. Hamblen	63. Morgan	
32. Hamilton	64. Obion	

\* Centralized through the General Purpose School Fund